

# State of New Mexico

# Corrections Department



#### **Financial Statements and Schedules**

#### With

**Independent Auditors' Report** 

For the Fiscal Year Ended June 30, 2010

Prepared by the New Mexico Corrections Department Financial Management Bureau

### ANNUAL FINANCIAL REPORT OF THE NEW MEXICO CORRECTIONS DEPARTMENT FOR THE FISCAL YEAR ENDING JUNE 30, 2010

#### **TABLE OF CONTENTS**

INT	TRODUCTORY SECTION	Page
	Transmittal Letter	iii
	Official Roster	vi
	Organizational Chart	vii
	List of Abbreviations	viii
FIN	IANCIAL SECTION	
	Independent Auditors' Report	ix
A.	MANAGEMENT'S DISCUSSION AND ANALYSIS (required supplementary information)	1
В.	BASIC FINANCIAL STATEMENTS	
	Government-Wide Financial Statements	
	Statement of Net Assets	13
	Statement of Activities	14
	Fund Financial Statements	
	Governmental Fund Financial Statements	
	Statement of Governmental Funds - Balance Sheet	15
	Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Assets	16
	Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds	17
	Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	18
	Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund	19
	Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Community Corrections Special Revenue Fund	20
	Proprietary Fund Financial Statements	
	Statement of Net Assets – Proprietary Fund	21
	Statement of Revenues, Expenses, and Change in Fund Net Assets - Proprietary Fund	22
	Statement of Cash Flows – Proprietary Fund	23
	Agency Fund Financial Statement	
	Statement of Fiduciary Assets and Liabilities - Agency Fund	24
	Notes to the Financial Statements	25

#### C. INDIVIDUAL FUND STATEMENTS AND SCHEDULES

#### **General Fund**

#### Statement of Revenues & Expenditures – Budget and Actual, By Program

	Program Support	64
	Inmate Management and Control	65
	Inmate Programming	66
	Community Offender Management	67
	Community Corrections – Vendor Operated	68
	Computer Systems Enhancement	69
	Multi-Year Budgets and Z codes	70
	Statement of Revenues & Expenditures – Budget and Actual, By Fund	
	ARRA Fund, SHARE System Fund 89000	72
	Building Fund, SHARE System Fund 89800	73
	General Operating Fund, SHARE System Fund 90700	74
	Probation and Parole General Operating Fund, SHARE System Fund 91500	75
	General Fund State Capital Projects, SHARE System Fund 99700	76
	Combining Balance Sheet General Fund Types	77
	Combining Statement of Revenues, Expenditures and Changes in Fund Balance General Fund Types	78
	Enterprise Fund	
	Schedule of Revenues and Expenses, By Enterprise	79
	Schedule of Revenues and Expenses, Furniture, by Facility	81
	Schedule of Revenues and Expenses, Cleaning Products, by Facility	82
	Schedule of Revenues and Expenses, Textiles, by Facility	83
	Statement of Revenues & Expenses – Budget and Actual (GAAP Budgetary Basis) Corrections Industries	84
	Agency Fund	
	Schedule of Changes in Assets and Liabilities	85
D.	SINGLE AUDIT SECTION	
	Schedule of Expenditures of Federal Awards	86
	Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards	87
	Independent Auditors' Report on Compliance With Requirements That Could Have a Direct and Material Effect on Each Major Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133	89
	Summary Schedule of Prior Audit Findings	91
	Schedule of Findings and Questioned Costs	92
	Exit Conference Personnel in Attendance	95

#### STATE OF NEW MEXICO CORRECTIONS DEPARTMENT

Central Office Administration: 4337 State Road 14, Santa Fe, New Mexico 87508
Post Office Box 27116, Santa Fe, NM 87502-0116
Main Number (505) 827-8600 Fax (505) 827-8533
www.corrections.state.nm.us

Bill Richardson, Governor Diane Denish, Lt. Governor

Joe R. Williams
Secretary of Corrections (505) 827-8884
Jolene M. Gonzales
Deputy Secretary of Administration (505) 827-8667



Administrative Services	(505) 827-8601
Adult Prisons	(505) 827-8767
Corrections Industries	(505) 827-8597
General Counsel	(505) 827-8698
Information Technology	(505) 827-8713
Probation and Parole	(505) 827-8830
Reentry & Prison Reform	(505) 827-8509
Training Academy	(505) 827-8900

December 14, 2010

The Honorable Bill Richardson, Governor and Hector H. Balderas, New Mexico State Auditor New Mexico State Legislators Citizens of New Mexico

The Annual Financial and Compliance Audit Report for the State of New Mexico Corrections Department (the Department) for the fiscal year ending June 30, 2010 is hereby submitted.

Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the Department. The enclosed data is accurate in all material respects and is presented in a manner designed to fairly set forth the financial position and the results of operations of the Department on a Government-wide (Department-wide) and Fund basis. All disclosures necessary to enable the reader to gain an understanding of the Department's financial activities have been included.

#### **FINANCIAL CONDITION**

The Management Discussion and Analysis (MD&A) summarizes the Statement of Net Assets (page 13) and the Statement of Activities (page 14) and reviews the changes from the beginning to the end of the current period. These Government-wide (focusing on the Department as a whole) statements are intended to present the Department in a more corporate style basis.

The Fund Financial Statements, starting on page 15, are designed to address the major individual funds by category (governmental, proprietary, and fiduciary). Explanation of the fund financial statements is included in the MD&A (page 4) and in Note 2 (page 27).

The following review of the types of commitments against net assets for the governmental and business-type activities is intended to supplement the information provided in the MD&A and the Notes to the Financial Statements.

#### **Commitments Against Unrestricted Net Assets**

The Unrestricted Net Assets is intended to be a corporate-style measure of well being for the Department's governmental and business-type activities. This amount includes non-reverting cash balances as well as cash restricted for budgetary requirements within the Department. For further explanation of these funds please see Note 2 (page 37) and Note 16 (page 54).

#### **Business-Type Activities**

The Department's business-type activity is the Corrections Industries Division. The Corrections Industries Division (CID) was created under the Corrections Industries Act in 1978 to:

Enhance the rehabilitation, education and vocational skills of inmates through productive involvement in enterprises and public works of benefit to state agencies and local public bodies and to minimize inmate idleness.

Results of operations for the various enterprise functions within Corrections Industries are presented in the Schedule of Revenues and Expenses, By Enterprise (pages 79-83).

#### **GENERAL INFORMATION**

#### **Accounting & Budgeting Systems**

The Department used the Statewide Human Resources, Accounting, and Management Reporting System (SHARE) as its' accounting system in fiscal year 2010, which provides management with financial and budget information. The Department is in its' fourth full year of SHARE since the implementation at the beginning of fiscal year 2007. The Department has designed internal processes and controls to provide reasonable assurance regarding (1) the proper recording of financial transactions and (2) reliability of the financial records for preparing financial statements.

Budgetary controls are maintained within the system to ensure compliance with the appropriations. Requisitions are entered online for the required account codes and encumbrances established are verified against the available budget authorized. Open purchase orders and contract encumbrances at year-end are disencumbered and recreated in the subsequent fiscal year, when necessary, resulting in the reduction of the available budget in the imminent fiscal year.

Budget to actual comparisons demonstrate how the actual expenses/expenditures compare to both the original and final approved budget. The following identifies where these comparisons can be found:

- Governmental Major Funds
  - o General Fund Page 19.
  - Community Corrections Special Revenue Fund Page 20.
- Proprietary Corrections Industries Revolving Fund Page 84.

Also included in this report are individual statements by appropriation unit beginning on page 64.

#### REPORTING ENTITY

The New Mexico Corrections Department is a cabinet level agency within the State of New Mexico. The financial statements issued in this report are separate and stand-alone. The focus is on the Department rather than the State as a whole. All reference to government-wide financial statements contained within these statements refers only to the New Mexico Corrections Department.

#### REPORT FORMAT

The Annual Financial and Compliance Audit Report is presented in two sections: Introductory and Financial. The Introductory section includes the table of contents, this transmittal letter, the Department's organizational chart, and a list of abbreviations. The Financial section includes the independent auditors' opinion, Management's Discussion and Analysis, Basic Financial Statements, Supplementary Information and Single Audit section.

#### INDEPENDENT AUDIT

Pursuant to the Audit Act (§12-6-1 through §12-6-14, NMSA 1978), an audit of accounts and financial statements has been completed by an independent Certified Public Accountant. The Department contracted, through a joint venture, with the Office of the State Auditor and Meyners + Company, LLC to conduct this year's audit. Their report is included in this report.

#### **ACKNOWLEDGEMENTS**

The Annual Financial and Compliance Audit Report was prepared by the staff of the Financial Management Bureau of the Administrative Services Division under the direction of Bureau Chief Raphael Torres and Accounting Manager Bryan M. Maestas, CGFM. We express our sincere appreciation to Mr. Torres and Mr. Maestas, and their staff for their work in the preparation of this report, as well as all additional individuals throughout the Department who assisted in this effort. Appreciation is also expressed to the Deputy Secretaries, Wardens, Division Directors, Bureau Chiefs and Business Managers for their diligence and professionalism regarding matters pertaining to the financial affairs of the Department.

Sincerely,

Joe R. Williams – Secretary of Corrections New Mexico Corrections Department

in

Jolene M. Gonzales - Deputy Secretary of Administration/Chief Financial Officer

**New Mexico Corrections Department** 

Raphael Torres – Bureau Chief Financial Management Bureau

Raphal Tones

Bryan M. Maestas, CGFM – Accounting Manager Financial Management Bureau

Egrow M Marks

#### NEW MEXICO CORRECTIONS DEPARTMENT OFFICIAL ROSTER JUNE 30, 2010

#### **Administrative Officials**

Joe R. Williams
Jolene M. Gonzales
Tony E. Marquez, Jr.
George Tapia
Anna Martinez
James Brewster
Larry Pacheco
Charlene Knipfing
Patrick Apodaca

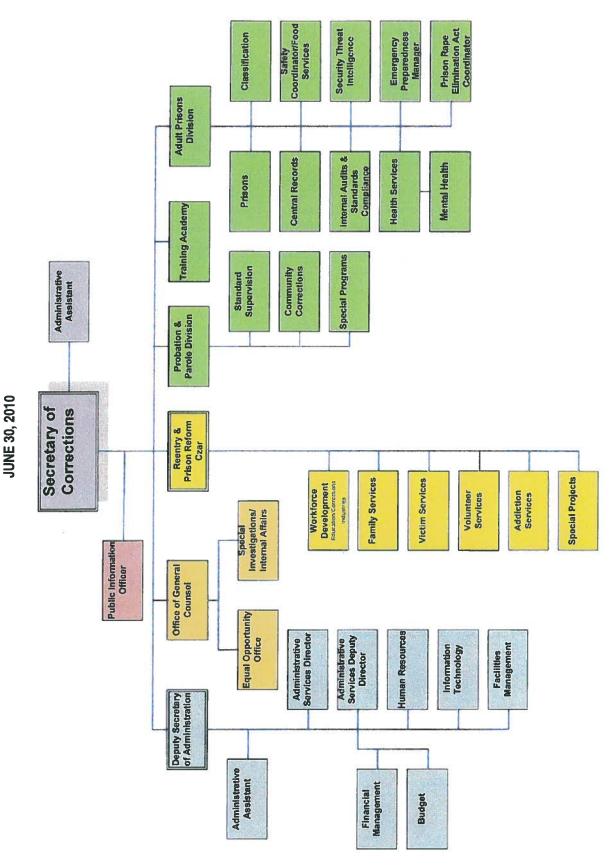
Secretary of Corrections
Deputy Secretary of Administration
Director of Administrative Services Division
Deputy Director of Adult Prisons Division
Deputy Director of Corrections Industries Division
General Counsel

Director of Information Technology Division Director of Probation and Parole Division Deputy Director Training Academy Division

#### **Corrections Industries Commission**

George Marquez John Serrano Michele Marshall Nick H. Brown Mark T. Sanchez Jay Armijo Chair Member Member Member Member Member Member

# NEW MEXICO CORRECTIONS DEPARTMENT ORGANIZATIONAL CHART



#### NEW MEXICO CORRECTIONS DEPARTMENT List of Abbreviations JUNE 30, 2010

ASB - Addiction Services Bureau

APD - Adult Prisons Division

ASD - Administrative Services Division

ARRA American Recovery and Reinvestment Act of 2009

CC - Community Corrections / Vendor Run [Program]

CID - Corrections Industries Division [Program]

COM - Community Offender Management [Program]

CNMCF - Central New Mexico Correctional Facility

CTA - Corrections Training Academy

DFA - Department of Finance and Administration

EDB - Education Bureau

GSD - General Services Department

HSB - Health Services Bureau

IMAC - Inmate Management and Control [Program]

IP - Inmate Programming [Program]

ISP - Probation and Parole Intensive Supervision [Program]

ITD - Information Technology Division

NMCD - New Mexico Corrections Department

PNM - Penitentiary of New Mexico

PPD - Probation and Parole Division

PS - Program Support [Program]

RCC - Roswell Correctional Center

SCC - Springer Correctional Center

SHARE - Statewide Human Resources, Accounting, and Management Reporting System

SNMCF - Southern New Mexico Correctional Facility

WNMCF - Western New Mexico Correctional Facility



FINANCIAL SECTION

500 Marquette NW, Suite 800 Albuquerque, NM 87102

An Independent Member of the BDO Seidman Alliance

#### INDEPENDENT AUDITORS' REPORT

Mr. Joe R. Williams, Secretary, Corrections Department, New Mexico Corrections Commission and Mr. Hector H. Balderas New Mexico State Auditor

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, the aggregate remaining fund information and the budgetary comparisons for the general fund and major special revenue fund of the State of New Mexico Corrections Department (Department), as of and for the year ended June 30, 2010, which collectively comprise the Department's basic financial statements as listed in the table of contents. We also have audited the financial statements of each of the Department's individual SHARE funds, fiduciary fund and the budgetary comparisons for the major capital projects funds and enterprise fund presented as supplementary information in the accompanying combining and individual fund financial statements and schedules as of and for the year ended June 30, 2010, as listed in the table of contents. These financial statements are the responsibility of the Department's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control over financial reporting. Accordingly, we express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As discussed in Note 2, the financial statements of the Department are intended to present the financial position, and the changes in financial position and cash flows, where applicable, of only that portion of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of the State of New Mexico that is attributable to the transactions of the Department. They do not purport to, and do not, present fairly the financial position of the entire State of New Mexico as of June 30, 2010, and the respective changes in its financial position and its cash flows, where applicable, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Department as of June 30, 2010, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparisons for the general fund and major special revenue fund for the

Mr. Joe R. Williams, Secretary, Corrections Department, New Mexico Corrections Commission and Mr. Hector H. Balderas New Mexico State Auditor

year then ended in conformity with accounting principles generally accepted in the United States of America. In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each of the individual SHARE funds, major enterprise and fiduciary funds of the Department as of June 30, 2010, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparisons for the major capital projects fund and all individual SHARE funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### Emphasis of a Matter

As discussed in Note 11 to the financial statements, the Department implemented GASB 51, Accounting and Financial Reporting for Intangible Assets, effective for periods beginning after June 15, 2009. This implementation resulted in a restatement of the beginning net assets for the Department. Our opinion is not qualified with respect to that matter.

In accordance with Government Auditing Standards, we have also issued our report dated December 6, 2010, on our consideration of the Department's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The management's discussion and analysis on pages 1 through 12 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements and the combining and individual fund financial statements and budgetary comparisons that collectively comprise the Department's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is also not a required part of the basic financial statements. The additional schedules listed as "individual fund statements and schedules" in the table of contents are presented for purposes of additional analysis and are not a required part of the financial statements of the Department, including the Schedule of Changes in Assets and Liabilities for Agency Fund. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

December 6, 2010

Meynes + Company, Le

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The New Mexico Corrections Department (NMCD) discussion and analysis is designed to (a) assist the reader in focusing on significant financial issues, (b) provide an overview of the Department's financial activity, (c) identify changes in the Department's financial position (ability to address future year challenges), (d) identify any material deviations from the financial plan (approved budget), and (e) identify fund issues or concerns.

The Management's Discussion and Analysis (MD&A) is designed to focus on the current year's activities, resulting changes and currently known facts; please read it in conjunction with the transmittal letter at the front of this report and the Department's financial statements and notes which follow this section.

#### **HIGHLIGHTS**

#### Financial Highlights

The Department's net assets decreased by \$7,365,641. The governmental net assets decreased by \$6,736,429 and the business-type net assets decreased by \$629,212.

The business-type activities (Corrections Industries Division) operating revenue decreased by \$779,642 and net results from activities (net loss) decreased by \$1,423,397 for a net loss of \$629,212 for fiscal year 2010.

The total cost of all Department programs was \$287,830,992.

#### Department Highlights

The mission of the New Mexico Corrections Department (NMCD) is to provide a balanced-system approach to corrections, from incarceration to community-based supervision with training, education, programs and services that provide opportunities for offenders to transition to communities.

In fiscal year 2010, the New Mexico Corrections Department's total budget decreased by 4.2 percent to \$306.9 million, which was attributable to decreased state revenues and the recession. Oil and natural gas prices remained low, and gross receipts, corporate and personal income taxes dropped due to the sluggish economy. The NMCD remained under a hiring freeze, which excluded correctional and probation and parole officers. After the first quarter revenue projections of the fiscal year showed projected revenue shortfalls, New Mexico Governor Bill Richardson ordered executive agencies to reduce their budgets by 4 percent; NMCD's operating budget was reduced by \$11.4 million. Governor Richardson also ordered five furlough days (time off without pay) for all executive employees; correctional officers were exempted from the furloughs. The department's savings from the furloughs was nearly \$1.2 million.

In June 2010, the NMCD received a \$20 million American Recovery and Reinvestment Act grant to replace general fund with federal funds. The NMCD reverted the \$20 million in general fund thereby allowing the funds to be reappropriated by the Legislature for use in fiscal year 2011.

In fiscal year 2010, the probation and parole offender population decreased by 1.78 percent, however, the year-end inmate population increased to 6,759 or 2.4 percent more than the previous fiscal year. The department experienced a decline in inmate population in fiscal years 2007 and 2008 after a census high of 6,803 in fiscal year 2006, however the trend in population growth returned in fiscal year 2009.

#### **Other Highlights**

NMCD continues to monitor its budget closely to reduce costs. NMCD has successfully completed each fiscal year without overspending any program or category appropriation, and has avoided a supplemental appropriation six of the last seven fiscal years.

Central Office, Training Academy, Corrections Industries, Probation and Parole, Roswell Correctional Center, Guadalupe County Correctional Facility, Springer Correctional Center and Northeast New Mexico Detention Facility all passed the American Correctional Association (ACA) compliance audits. All facilities scored 100 percent compliance from all mandatory standards. Central Office, Training Academy, Probation and Parole, Guadalupe County Correctional Facility, Springer Correctional Center and Northeast New Mexico Detention Facility scored 100 percent on non-mandatory standards, while Corrections Industries scored 98.6 percent and Roswell Correctional Center attained 99 percent.

NMCD negotiated a contract amendment with the health services vendor in fiscal year 2010 to provide reduced medical contract costs in excess of \$2.0 million.

To maintain adequate supervision, the Probation and Parole Division was appropriated 12 new positions, which were assigned to high-risk specialized caseloads and to the Response Center to combat the increasing number of violent offenders. The creation of additional positions has allowed the division to construct high-risk caseloads for officers to specialize in the supervision of high-profile offenders, and those with a history of violence or a sex offense. This allows standard supervision officers to work with offenders who may need less supervision but more treatment services and support programs.

The Information Technology Division's (ITD) use of technology has grown from tracking and storing information to opening and securing prison doors, video surveillance, prison canteen, purchasing and Global Positioning System (GPS) monitoring. ITD has also used advanced technology to facilitate video conferencing for offender reentry, inmate family visitation, statewide training, and parole and court hearings. The Offender Management Program (OMP) software module is complete and was implemented at all public and private prisons. The module allows the department to manage all aspects of programming available to offenders.

The Sanctioned Parole Violator Unit continues to help address population control. The sanctions for technical parole violators range from 30, 60 or 90 days of incarceration. The Probation and Parole Division recommends sanctions but approval by the Parole Board is required.

Probation and Parole has begun implementation of the New Mexico Risk and Need Assessment tool, in conjunction with the Institute for Social Research, for placement in the OMP module as a tool to provide more accurate assessments for offenders under probation and parole supervision in New Mexico. The results of the needs assessment will be utilized to assist staff in placing offenders into the appropriate programs that will provide opportunities for offenders to successfully transition to communities. The progress of offenders in the programs will be tracked using the OMP module. While the full effectiveness of the new tool and tracking procedures will not be seen until the complete web-based F-Track system goes online in 2011, the Division is confident that the resources and procedures already in place for Probation and Parole Officers will have highly positive effects on the outcomes of treatment and rehabilitation efforts for Probationers and Parolees.

The department continuously audits all private contracted facilities for contract compliance. Private facilities include Lea County Correctional Facility (Hobbs), Guadalupe County Correctional Facility (Santa Rosa), New Mexico Women's Correctional Facility (Grants) and Northeast New Mexico Detention Facility (Clayton). Each facility is required to develop a corrective action plan for deficiencies.

The Health Services Bureau and Correctional Medical Services (department's medical vendor) continue to improve the successful telepsychiatry program already implemented, augmenting it by on-site psychiatric visits and technology improvement designed to maintain the improvement of quality in this already successful program.

The Training Academy Division renewed its agreement with the United States State Department to be a host agency and training model for international corrections training techniques. The Training Academy hosted and successfully graduated 129 international cadets in four classes in fiscal year 2010.

In the spring of 2008, Governor Bill Richardson convened a prison reform task force that examined and reported the accumulation of issues associated with incarceration in New Mexico. The report focused on facilitating successful reentry and reintegration of inmates. It examined the impact incarceration has on individuals, families, and communities. The report and the subsequent creation of an Office of Reentry and Prison Reform by Governor Richardson and NMCD have set the stage for successful implementation of a reentry offender program. In fiscal year 2010, in support of the reentry initiative, the NMCD received a \$500 thousand federal grant award for reentry of maximum level inmates that are within 18 months of release.

In fiscal year 2010, the department completed critical-maintenance projects and purchased needed capital outlay items at the public prisons. Some of the items include:

- Repair sidewalks throughout the Central Administration/Training Academy Complex
- Install new internet protocol based security camera system at the Central Administration/Training Academy Complex
- Install new internet protocol based security camera system at Roswell Correctional Center (RCC)
- Completion of medical modular unit at RCC
- Purchased data storage server to initiate migration of data storage to the Department of Information
   Technology pursuant to the Governor's mandate
- Repairs and upgrades to fire alarms and sprinkler systems at Western New Mexico Correctional Facility, Central New Mexico Correctional Facility and RCC
- Began retrofitting two housing units to expand bed capacity at Springer Correctional Center
- Purchased kitchen, laundry and security capital outlay

#### **USING THIS ANNUAL REPORT**

This annual report is presented under the Governmental Accounting Standards Board (GASB) pronouncement #34. The primary focus in State government is on both the Department (government-wide) and the major individual funds and the financial statements that comprise them. Both perspectives (government-wide and major funds) allow the user to address relevant questions, broaden a basis for comparison and enhance accountability. Although the Department is one of several agencies within the State of New Mexico Government, the Primary Government focus in this financial report is the Department and not the State of New Mexico as a whole.

The components of presentation include Management's Discussion and Analysis (MD&A), Government-wide financial statements and fund financial statements, and Required Supplementary Information (RSI). These items along with their subcomponents are addressed in the following sections contained within this report.

#### Management's Discussion and Analysis

The purpose of the MD&A is to provide an objective and easily readable analysis of the government's financial activities based on currently known facts, decisions, or conditions. It provides an analysis of the government's overall financial position and results of operations to assist users in assessing whether the financial position has improved as a result of the year's activities. Additionally, it addresses analyses of significant changes that have occurred in funds and significant budget variances.

#### Government-Wide Financial Statements

The government-wide financial statements are designed to be corporate-like in that all governmental and business-type activities are consolidated into columns that add to a total for the Primary Government and consist of a statement of net assets and a statement of activities. These statements should report all of the assets, liabilities, revenues, expenses, and gains and losses of the government. Both statements distinguish between the governmental and business-type activities of the primary government. Fiduciary activities whose resources are not available to finance the government's programs are excluded from the government-wide statements.

The government-wide financial statements of the Department are divided into two categories:

- ➤ Governmental Activities Most of the Department's basic services are included in the governmental activities. State appropriations and federal grants finance most of these activities. The funds included in Governmental Activities for the Department are the General Operating Fund (including Probation and Parole activities and the Building Fund), the Community Corrections Special Revenue Fund, State Capital Projects Fund, and ARRA Fund.
- Business-type Activities The Department's Corrections Industries Division charges customers a fee for goods and services. These activities are accounted for as a business-type activity.

#### Fund Financial Statements

Fund financial statements consist of a series of statements that focus on information about the major governmental and enterprise funds. Fund financial statements also report information about a government's fiduciary funds. Governmental fund financial statements are prepared using the current financial resources measurement focus and the modified accrual basis of accounting. Proprietary fund financial statements (enterprise funds) and fiduciary fund financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting.

Emphasis on fund financial statements is on the major funds in either the governmental or business-type categories. Non-major funds (by category) or fund type are summarized into a single column. Due to the limited fund structure of the Department, all funds have been classified as Major Funds.

The Department has three types of funds:

- Governmental funds Most of the Department's services are included in governmental funds which focus on (a) how cash and other financial assets, that can be readily converted to cash, flow in and out and (b) the balances left at year-end that are available for spending. The governmental fund statements provide a detailed short-term view that help the user determine whether there are more or fewer financial resources that can be spent in the near future to finance the Department's programs. Since this information does not include the additional long-term focus of the government-wide statements, reconciliation between the government-wide statements and the fund financial statements is provided for governmental-type activities.
- Proprietary funds Goods and Services for which the Department's Corrections Industries Division charges customers a fee are reported as proprietary funds. Proprietary funds, like the government-wide statements, provide both long and short-term information.
- Fiduciary funds Fiduciary funds are used to report assets held in trustee or agency capacity for others and therefore are not available to support Department programs. The reporting focus is upon net assets and changes in net assets and employs accounting principles similar to proprietary funds. With the implementation of GASB #34, fiduciary funds are not included with the governmental-type funds since these funds are not available to support the Department's programs. The Department's fiduciary fund is the Inmate Trust Account.

#### Notes to the Financial Statements

The notes to the financial statements consist of notes that provide additional information that is essential to a user's understanding of the basic financial statements. The notes to the financial statements can be found starting on page 25.

#### Infrastructure Assets

GASB #34 requires that infrastructure assets (roads, bridges, traffic signals, etc.) be valued and reported within the Governmental column of the Government-wide Statements. Additionally, the government must elect to either depreciate these assets over their estimated useful life or develop a system of asset management designed to maintain the service delivery potential. The Department does not own a material interest in any infrastructure assets and therefore is not required to implement this portion of GASB #34.

#### **Budgetary Comparisons**

GASB #34 requires budgetary comparison statements for the general fund and for each major special revenue fund that has a legally adopted annual budget to be presented as Required Supplementary Information (RSI). The budgetary comparison statements present both the original and the final appropriated budgets for the reporting period as well as the actual inflows, outflows and balances, stated on the government's budgetary basis.

As required by the Office of the State Auditor under 2.2.2 NMAC, the Statements of Revenues and Expenditures – Budget and Actual are also presented. This information is provided at the approved budget level to demonstrate compliance with legal requirements.

Corrections Industries Division is required by NMSA 1978 §33-8-6, section O, item #1, to present a detailed financial statement for each enterprise in each facility. This information has been included as a fund financial statement.

#### FINANCIAL ANALYSIS OF THE DEPARTMENT AS A WHOLE

Table A-1

The Department's Net Assets

		Governme	ntal .	Activities	Business-Type Activities					To	Total Percentage Change	
	F	Y2009		FY2010		FY2009		FY2010		FY2009	 FY2010	2009-2010
Current and Other Assets Capital and	\$ 44	4,443,328	\$	73,694,209	\$	4,884,940	\$	4,166,785	\$	49,328,268	\$ 77,860,994	57.84%
Non-Current Assets	40	0,152,565		34,310,103		376,565		345,418		40,529,130	34,655,521	-14.49%
Total Assets	84	1,595,893		108,004,312		5,261,505		4,512,203		89,857,398	 112,516,515	25.22%
Current Liabilities	35	5,723,342		65,868,190		467,155		347,065		36,190,497	66,215,255	82.96%
Long-Term Liabilities		-		<u> </u>		-		-			 •	0.00%
Total Liabilities	35	,723,342		65,868,190		467,155		347,065		36,190,497	66,215,255	82.96%
Net Assets												
Invested in Capital Assets	40	),152,565		34,310,103		376,565		345,418		40,529,130	34,655,521	-14.49%
Restricted		726,554		6,309,117		-		-		726,554	6,309,117	768.36%
Unrestricted	7	,993,432		1,516,902	_	4,417,785		3,819,720		12,411,217	 5,336,622	-57.00%
Total Net Assets	\$ 48	3,872,551	\$	42,136,122	\$	4,794,350	\$	4,165,138	\$	53,666,901	\$ 46,301,260	-13.72%

<sup>\*</sup> Inter-fund balances have been eliminated in the total column

**Net Assets:** Table A-1 summarizes the Department's net assets for the fiscal year ending June 30, 2010. Net assets for Governmental Activities and Business-type Activities were \$42,136,122 and \$4,165,138, respectively. Total Department net assets for fiscal year 2010 is \$46,301,260. However, most of those assets are either restricted as to the purposes they can be used for or are invested in capital assets (buildings, equipment, etc.) The unrestricted net assets in Governmental Activities is \$1,516,902 at the end of the fiscal year. The unrestricted net assets amount includes long-term commitments. This results from the New Mexico State Legislature appropriating funds to pay for future liabilities in the year in which they come due.

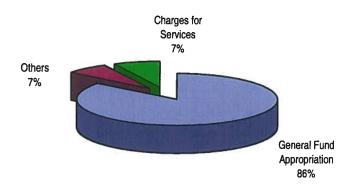
In the Business-type activities, the unrestricted amount of \$3,819,720 cannot be used in governmental activities. The Department generally can only use these net assets to finance the continuing operations of its business activities, such as working capital requirements.

Table A-2
Changes in the Department's Net Assets

							Total
	Governme	ntal Activities	Business-	Type Activities	To	otal	Percentage Change
Revenues	FY2009	FY2010	FY2009	FY2010	FY2009	FY2010	2009-2010
Program Revenues						<del></del>	
Charges for Services	\$ 17,697,944	\$ 17,766,043	\$ 4,399,615	\$ 3,619,973	\$ 22,097,559	\$ 21,386,016	-3.22%
Operating Grants &							
Contributions	834,538	21,915,451	-	-	834,538	21,915,451	2526.06%
Capital Grants &							
Contributions	-	-	-	-	-	-	0.00%
General Revenues							
State General Fund							
Appropriations, net of reversions	284,996,713	245,427,923	-	-	284,996,713	245,427,923	-13.88%
Others	(315,392)	(9,510,046)	1,163,547	24,276	848,155	(9,485,770)	-1218.40%
Total Revenues	303,213,803	275,599,371	5,563,162	3,644,249	308,776,965	279,243,620	-9.56%
Expenses							
Public Safety - Corrections	299,911,296	283,557,531	4,768,977	4,273,461	304,680,273	287,830,992	-5.53%
Increase (Decrease) in Net Assets	3,302,507	(7,958,160)	794,185	(629,212)	4,096,692	(8,587,372)	-309.62%
Beginning Net Assets	45,570,044	48,872,551	4,000,165	4,794,350	49,570,209	53,666,901	8.26%
Net Asset Restatement		1,221,731				1,221,731	
Ending Net Assets	\$ 48,872,551	\$ 42,136,122	\$ 4,794,350	\$ 4,165,138	\$ 53,666,901	\$ 46,301,260	-13.72%

**Changes in Net Assets:** The Department's change in net assets for fiscal year 2010 decreased by \$7,365,641. (See Table A-2). A significant portion, 86%, of the Department's revenue comes from State General Fund Appropriations, 7% comes from charges for services, and 7% from other revenue sources. (See figure A-1).

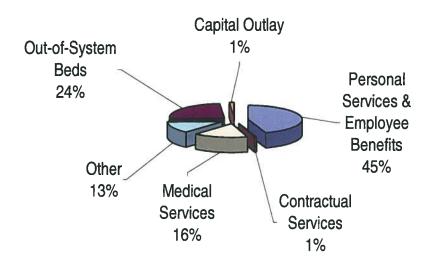
Figure A-1
Sources of Revenues for Fiscal Year 2010



#### **Functional Expenses for Fiscal Year 2010**

#### **Governmental - Type Activities**

Figure A-2



The Department's total expenditures for government-type activities during the fiscal year were \$283.8 million. Approximately half (45%) of the expenditures of the Department are in the area of personal services and employee benefits. Approximately 55% of the total budgeted positions are for Correctional Officers. The Department has continued to be aggressive in recruiting correctional officers to fill vacant posts, in order to reduce overtime.

The second largest area of expenditure within the Department is in the category of "Other" costs (38%), which incorporates travel, maintenance, food, supplies, operating costs, and capital outlay. Of the total amount expended in this functional area during fiscal year 10 approximately 24% was for the housing male and female inmates in contract prisons, and the remaining 13% was for the other operating costs.

Expenses in the contractual services category accounted for 17% of the Department's expenses, with approximately 16% of these expenditures directly related to medical services for inmates. One percent of the total expenditures were for capital outlay with the majority of those costs being for security surveillance, renovation projects, and the financial reporting of a new GASB pronouncement for intangible capital assets.

#### **Business-Type Activities**

Program revenues of the Department's business-type activity (Corrections Industries) decreased approximately 18% percent from \$4.4 million to \$3.6 million and expenses decreased by approximately 10% percent from \$4.8 million to \$4.3 million. Factors contributing to these results are primarily (1) The unanticipated budget cuts due to the shortfall in expected state revenue resulted in a 52% decline in furniture sales forcing CI to consolidate furniture programs and shut down the program at the Southern New Mexico Correctional Facility in January 2010. (2) The large increase in quantities of finished goods inventory over the past 4 years to meet the anticipated end of the year rush that never materialized.

#### **Fund Balance**

The Department, in its governmental funds, reported a combined fund balance of approximately \$12.2 million, approximately \$1.0 million lower than last year. The primary reason for the decrease relates to the Department had less multi-year appropriations appropriated than last fiscal year and the re-budgeting of fund balance to transfer funds per House Bill 3.

#### **General Fund Budgetary Highlights**

The New Mexico State Legislature makes annual appropriations to the Department. Adjustments to the appropriated budget require approval by the Budget Division of the Department of Finance and Administration with review by the Legislative Finance Committee.

Over the course of the year, the Department adjusts its budget as authorized in the Appropriation Act. These budget adjustments fall into three categories:

- > Supplemental and special appropriations that are reflected in the actual beginning account balances (correcting the estimated amounts in the budget adopted for the fiscal year).
- > Budget adjustment requests made during the fiscal year to allow the Department to utilize funds where needed.
- > Budget adjustment requests that increase or decrease other state funds based on actual revenues.
- > Budget adjustment requests that adhere to required operating budget cuts in compliance with Legislative actions.

There were no changes between the original and final operating budget that were deemed to be significant.

#### **Capital Assets and Debt Administration**

At the end of fiscal year 2010, the Department invested a total of \$34.3 million in governmental-type activities and \$0.3 million in business-type activities for a total amount of \$34.6 million in a variety of capital assets. This amount represents a net decrease (including additions and deletions) of \$6.0 million (-15%) over the last fiscal year. The major decreases in capital assets during the fiscal year were in the area of Buildings and Improvements (\$11.1 million for a 25% decrease) and Improvements other than Buildings (\$.3 million for a 10% decrease). The decreases were mainly due to the removal of Buildings and its Improvements from the Department's capital assets listing. Depreciation also decreased by \$3.4 million (10%) over the prior period.

GASB pronouncement #51 was implemented during the fiscal year, which accounted for a \$1,221,731 adjustment to the Department's Capital Assets. In addition, the Department transferred, at a net book value of \$7,293,847, title of its Central Office Administration Building and the Training Academy Complex to the General Services Department (GSD).

Table A-3
Department's Capital Assets
Dollars in Millions

	Governmental Activities 2009 2010		Busines Activ	• .	Tot	tal	Total % Change		
			2009	2010	2009 2010		2009 - 2010		
Buildings and Improvements	43.2	32.1	0.6	0.6	43.8	32.7	-25%		
Improvements other than Buildings	3.1	2.8	-	-	3.1	2.8	-10%		
Machinery and Equipment	20.7	23.0	2.0	2.1	22.7	25.1	11%		
Automotive	2.9	2.6	0.7	0.6	3.6	3.2	-11%		
Depreciation	(29.7)	(26.2)	(2.9)	(3.0)	(32.6)	(29.2)	-10%		
	40.2	34.3	0.4	0.3	40.6	34.6	-15%		

Additional detailed information about the Department's capital assets is presented in Note 5 to the financial statements.

GASB Statement #34 requires the recording and depreciation of infrastructure assets such as roads, bridges, traffic signals, etc. The Department does not own any infrastructure assets.

#### **Long-Term Debt**

The Department did not have any long-term debt other than compensated absences associated fiscal year 2010. More detailed information regarding the Department's long-term debt is presented in Note 10 to the financial statements.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

In fiscal year 2010, the New Mexico Corrections Department's (NMCD) total budget decreased by 4.2 percent to \$306.9 million, which was attributable to decreased state revenues and the recession. Oil and natural gas prices remained low, and gross receipts, corporate and personal income taxes dropped due to the sluggish economy. The NMCD remained under a hiring freeze, which excluded correctional and probation and parole officers. After the first quarter revenue projections of the fiscal year showed projected revenue shortfalls, New Mexico Governor Bill Richardson ordered executive agencies to reduce their budgets by 4 percent; NMCD's operating budget was reduced by \$11.4 million. Governor Richardson also ordered five furlough days (time off without pay) for all executive employees; correctional officers were exempted from the furloughs. The department's savings from the furloughs was nearly \$1.2 million.

In fiscal year 2010, the probation and parole offender population decreased by 1.78 percent, however, the year-end inmate population increased to 6,759 or 2.4 percent more than the previous fiscal year. The department experienced a decline in inmate population in fiscal years 2007 and 2008 after a census high of 6,803 in fiscal year 2006, however the population growth returned in fiscal year 2009. The New Mexico Sentencing Commission estimates New Mexico's total inmate population will remain flat in fiscal year 2011 and is projected to grow at an average rate of 0.6 percent from fiscal year 2011 to 2020. With the current rate of growth, the estimates show that New Mexico will have an offender population of 7,153 by the end of fiscal year 2019.

During fiscal year 2010, more than 24.8 percent males and 9.3 percent females of new commitments were persons convicted of a serious, violent offense. The average maximum sentence for all admissions (excluding lifers) was 54 months for males and 47 months for females.

The Corrections Industries Division (CID) continues to be severely impacted by the cutback in government spending, since CID relies heavily on furniture sales from state agencies. CID's furniture manufacturing operation at the Southern New Mexico Correctional Facility in Las Cruces was closed in January 2010; the operation was moved to the Central New Mexico Correctional Facility in Los Lunas. One staff was laid off and the others were absorbed by other areas within the NMCD. If the program cannot sustain itself, it could be forced to completely shut down.

For fiscal year 2011, the department submitted a general fund-base increase of \$4.4 million to cover inmate population growth, reduce high-vacancy rates from the previous fiscal year, cover inflation increases for contractors, and pay for building maintenance and utility expenses. The increase was not funded and the NMCD's budget was reduced by an additional \$10.6 million from the previous fiscal year. Because of the reduction in budget, the NMCD maintained strict budget austerity measures and has been successful in maintaining flat contracts (no inflation increases) and in many cases reduced contracts to ensure the budget will be balanced.

In August 2010, as a result of a continued declining revenues for state government, Governor Richardson ordered that all agencies reduce their fiscal year 2011 operating budget by 3.2 percent. NMCD's operating budget was reduced by \$8.8 million (on top of an already reduced budget). Based on December 2010 state revenue projections, all indications point to not having to reduce the budget any further. At this writing, NMCD has not received any final direction from the Governor's Office or the Department of Finance and Administration on the impact of the latest revenue projections

NMCD is requesting a total budget of \$295.7 million from all funding sources for fiscal year 2012, which is 0.18 percent less than the fiscal year 2011 beginning operating budget. However, NMCD's request for funding is unlikely and the budget will probably be reduced due to the projected shortfall in the most recent state revenue projections.

Limited growth in New Mexico state government, on a budgetary basis, has continue to affect the Corrections Industries (CID) ability to generate new orders for its standard product (i.e. furniture and textiles) from potential state customers. In addition, Corrections Industries did experience approximately 57.7% decrease in interest income in fiscal year 2010 over the prior period. This income is generated from the revolving fund cash balance that is held with the State Treasurer's Office.

The Department is a beneficiary of the State Permanent Fund, and realized a slight increase in the distribution income in fiscal year. This level of distributions from this source is anticipated to continue through the current fiscal year. Allocations from State Land Income to which the Department is a beneficiary, increased slightly in fiscal year 2010 and is expected to maintain at the current level in future periods due to stable prices for the natural resources (higher prices for oil offsetting lower prices for natural gas) harvested from state lands.

#### **CONTACTING THE AGENCY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide citizens, taxpayers, customers, legislators, and investors and creditors with a general overview of the Department's finances and to demonstrate the Department's accountability for the funds it receives. If you have any questions about this report or need additional financial information, contact:

New Mexico Corrections Department Financial Management Bureau Attn: Bryan M. Maestas, CGFM, Accounting Manager 4337 NM 14 Post Office Box 27116 Santa Fe, New Mexico 87502-0116

#### NEW MEXICO CORRECTIONS DEPARTMENT STATEMENT OF NET ASSETS AS OF JUNE 30, 2010

	Governmental Activities	Business-type Activities	Total *
ASSETS			
Investments	\$ 47,059,723	\$ 1,771,831	\$ 48,831,554
Petty Cash	2,075	3,250	5,325
Receivables, net of allowance for doubtful accounts	71,068	6,688	77,756
Federal Grants Receivable	139,702	-	139,702
Other Receivables	9,111	-	9,111
Interest Receivable	•	295	295
Internal Balances	(322,575)	322,575	_
Due from Other State Agencies	21,037,537	819,967	21,857,504
Inventories	5,411,743	1,242,179	6,653,922
Prepaid Items	285,825	•	285,825
Total Current Assets	73,694,209	4,166,785	77,860,994
Capital Assets:			
Buildings	32,133,066	630,488	32,763,554
Improvements Other than Buildings	2,815,763		2,815,763
Machinery and Equipment	22,980,860	2,063,197	25,044,057
Automotive	2,575,595	618,497	3,194,092
Less Accumulated Depreciation	(26,195,181)	(2,966,764)	(29,161,945)
Total Capital Assets, net of depreciation	34,310,103	345,418	34,655,521
Total Assets	108,004,312	4,512,203	112,516,515
LIABILITIES	<del></del>		
Vouchers Payable	\$ 14,423,853	\$ 198,811	\$ 14,622,664
Payroll Benefits Payable	2,364,043	-	2,364,043
Payroll Taxes Payable	671,770	-	671,770
Accrued Wages Payable	3,054,445	66,307	3,120,752
Compensated Absences Payable:	., . ,	,	,,,,,,,,
Expected to be paid within one year	4,365,195	81,947	4,447,142
Due to State General Fund	39,160,877	•	39,160,877
Due to Other State Agencies	1,243	•	1,243
Deferred Revenue	1,560,533	-	1,560,533
Other Liabilities	266,231	-	266,231
Total Liabilities	65,868,190	347,065	66,215,255
NET ASSETS			
Invested in Capital Assets	34,310,103	345,418	34,655,521
Restricted for:	,, / • •	2.2,0	,,
Subsequent Years Expenditures	6,309,117	_	6,309,117
Unrestricted	1,516,902	3,819,720	5,336,622
Total Net Assets	\$ 42,136,122	\$ 4,165,138	\$ 46,301,260

<sup>\*</sup> Inter-fund balances have been eliminated in the total column.

#### NEW MEXICO CORRECTIONS DEPARTMENT STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDING JUNE 30, 2010

	Governmental Activities	Business-Type Activities	Total
Expenses			
Public Safety - Corrections	\$ (283,557,531)	\$ -	\$ (283,557,531)
Corrections Industries	•	(4,273,461)	(4,273,461)
Program Revenues			
Charges for Services	17,766,043	3,619,973	21,386,016
Operating Grants & Contributions	21,915,451	-	21,915,451
Capital Grants & Contributions	-		•
Changes in net Assets:	(0.40, 070, 007)	(050, 400)	(0.4.4.500.505)
Net Program (Expense) / Revenue General Revenues:	(243,876,037)	(653,488)	(244,529,525)
	004 500 000		004 500 000
General Fund Appropriation Transfers, Capital Assets, net	284,588,800	•	284,588,800
Transfers, Capital Assets, fiet Transfers, net	(7,186,760) (2,756,276)	-	(7,186,760)
Translers, net Transfers, Severance Tax Bond Appropriation	432,990	-	(2,756,276) 432,990
Reversions to the State General Fund	(39,160,877)	•	432,990 (39,160,877)
Reimbursements	(39,100,077)	-	(33,100,077)
Other Revenue		21,218	21,218
Unrestricted investment earnings	_	3,058	3,058
Total General Revenues	235,917,877	24,276	235,942,153
Transfers - Internal Activities	-	- 1,270	-
Total General Revenues and Transfers	235,917,877	24,276	235,942,153
Change in Net Assets	(7,958,160)	(629,212)	(8,587,372)
Net Assets - Beginning	48,872,551	4,794,350	53,666,901
Net Asset Restatement	1,221,731		1,221,731
Net Assets beginning, restated	50,094,282	4,794,350	54,888,632
Net Assets - Ending	\$ 42,136,122	\$ 4,165,138	\$ 46,301,260

#### NEW MEXICO CORRECTIONS DEPARTMENT STATEMENT OF GOVERNMENTAL FUNDS - BALANCE SHEET JUNE 30, 2010

ASSETS Investments Petty Cash Receivables, net	General Fund SHARE System Fund * \$ 45,806,244 2,075	Re	Community Corrections Special evenue Fund SHARE system Fund 90200 922,700	Pro	ate Capital ojects Fund SHARE estem Fund 99700 330,779		RRA Fund SHARE /stem Fund 89000 - -	Total \$ 47,059,723 2,075
of allowance for doubtful accounts	71,068		-		-		-	71,068
Federal Grants Receivable	115,395		-		-		24,307	139,702
Other Receivables	9,111		•		-		-	9,111
Due from Other State Agencies  Due from Other Funds	1,037,537 20,002,398		110		•	7	20,000,000	21,037,537
Inventories	5,411,743		- 110		•			20,002,508 5,411,743
Prepaid Items	285,825	_	_		-		-	285,825
Total Assets	\$ 72,741,396	\$	922,810	\$	330,779	\$ 2	20,024,307	\$ 94,019,292
LIABILITIES AND FUND BALANCES Liabilities:								
Vouchers Payable	\$ 14,065,075	\$	7,098	\$	329,771	\$	21,909	\$ 14,423,853
Payroll Benefits Payable	2,348,696		15,347		-		-	2,364,043
Payroll Taxes Payable	665,494		6,276		-		-	671,770
Accrued Wages Payable	3,035,680		18,765		-		-	3,054,445
Due to Other Funds	322,685		<b>-</b>		-	2	20,002,398	20,325,083
Due to State General Fund	39,009,869		150,000		1,008		-	39,160,877
Stale Dated Warrants - Due to SGF	4.040		-		-		-	-
Due to Other State Agencies Deferred Revenue	1,243		•		-		•	1,243
Other Liabilities	1,560,533 266,231		•		•		-	1,560,533
Total Liabilities	61,275,506		197,486		330,779		20,024,307	266,231 81,828,078
	01,270,000		107,400		000,770		20,024,007	01,020,010
Fund Balances: Reserved for:								
Inventories	5,411,743		-		-		-	5,411,743
Prepaid Expenses	285,825		-		-		-	285,825
Subsequent Years Expenditures	5,609,117		700,000		•		-	6,309,117
Petty Cash	2,075		-		•		•	2,075
Unreserved (Deficit)	4== 400							, :- :
Designated for Future Expenditures Total Fund Balance	157,130		25,324		•	_	-	182,454
Total Fund Balance	11,465,890		725,324		•			12,191,214
Total Liabilities and Fund Balance	\$ 72,741,396	\$	922,810	\$	330,779	\$ 2	20,024,307	\$ 94,019,292

<sup>\*</sup> Includes SHARE funds 89800, 90700, and 91500.

## NEW MEXICO CORRECTIONS DEPARTMENT RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS FOR THE YEAR ENDING JUNE 30, 2010

Amounts reported for governmental activities in the statement of net assets are different because:

Total	Fund	<b>Balance</b>	s - Gov	ernment	al Funds
(	Gover	nmental	<b>Funds</b>	<b>Balance</b>	Sheet)

\$ 12,191,214

Amounts reported for governmental activities in the Statement of Net Assets are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. These assets consist of:

 Buildings
 \$ 32,133,066

 Improvements other than buildings
 2,815,763

 Machinery and Equipment
 22,980,860

 Automotive
 2,575,595

 Accumulated depreciation
 (26,195,181)

Total Capital Assets 34,310,103

Some liabilities are not due and payable in the current period and therefore are not reported in the funds.

Compensated Absences Payable (4,365,195)

Net Assets of Governmental Activities (Statement of Net Assets) \$\\\\$42,136,122\$

## NEW MEXICO CORRECTIONS DEPARTMENT STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDING JUNE 30, 2010

		General Fund HARE System Fund *	Spe	Community Corrections ecial Revenue Fund IARE System Fund 90200	Pr	ate Capital bjects Fund SHARE rstem Fund 99700		RRA Fund RE System Fund 89000		Total
Revenues Other State Funds	•	47 507 007	•	050.070	•		•		•	47 700 040
Federal Grants	\$	17,507,967 1,851,051	\$	258,076	\$	•	\$ ,	20,064,400	\$	17,766,043
Total Revenues	_	19,359,018	_	258,076	_	<del></del>		20,064,400		21,915,451 39,681,494
Expenditures, Current Personal Services &		10,000,010		200,070				20,004,400		00,001,404
Employee Benefits		106,038,084		736,657		-	2	20,002,398		126,777,139
Contractual Services		47,728,588		1,672		9,366		20,091		47,759,717
Other		102,441,064		2,995,007		3,139		41,911		105,481,121
Expenditures, Capital Outlay		3,090,796		-		727,631		•		3,818,427
Total Expenditures		259,298,532		3,733,336	_	740,136		20,064,400		283,836,404
Excess (deficiency) Revenues over Expenditures		(239,939,514)		(3,475,260)		(740,136)		<u>.                                    </u>		(244,154,910)
Other Financing Sources (uses) State General Fund Appropriations Inter-Agency Transfers-In		280,798,200 243,724		3,790,600		-		•		284,588,800 243,724
Transfers-In Severance tax bond Proceeds		240,724		_		432,990		_		432,990
Inter-Agency Operating Transfers-Out		(1,500,000)		(1,500,000)		-				(3,000,000)
Reversions to State General Fund		(39,009,869)		(150,000)		(1,008)				(39,160,877)
Net Other Financing Sources (uses)		240,532,055		2,140,600		431,982				243,104,637
- , ,						<u> </u>				
Net Change in Fund Balance		592,541		(1,334,660)		(308,154)		-		(1,050,273)
Fund Balance, Beginning of Year		10,873,349		2,059,984		308,154		-		13,241,487
Fund Balance, End of Year	\$	11,465,890	\$	725,324	\$	-	\$		\$	12,191,214

<sup>\*</sup> Includes SHARE funds 89800, 90700, and 91500.

## NEW MEXICO CORRECTIONS DEPARTMENT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDING JUNE 30, 2010

#### Net Change in fund balances - Total Governmental Funds (Statement of Revenue, Expenditures and Changes in Fund Balance)

\$ (1,050,273)

Amounts reported for governmental activities in the Statement of Activities are different because:

In the Statement of Activities, certain operating expenses - compensated absences (sick and annual leave) and judgement and claims are measured by the amounts earned during the year. In the Governmental funds, however, expenditure for these items are measured by the amount of financial resources used (essentially, the amounts actually paid). The decrease (increase) in the liability for the year is:

Compensated Absences and Claims and Judgements

156,306

In the Statement of Activities, transfers in/out of capital assets to other state agencies are recorded, however, because general capital assets are not capitalized in the governmental funds, there is no effect to those funds. In the current year period, these amounts were:

Transfer Out	\$ (7,293,847)
Transfer In	107,087
Net Transfers	(7,186,760)

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. In the current period, these amounts are:

Capital Outlay	\$ 3,818,427
Depreciation Expense	(3,592,829)
Excess of Depreciation Expense over Capital Outlay	225,598

The Statement of Activities reports the loss on the sale of Capital Assets, while the Statement of Revenues, Expenditures and Changes and Changes in Fund Balance reports the proceeds. The reconciling amount is the difference:

(103,031)

Change in net assets of governmental activities (Statement of Activities)

\$ (7,958,160)

#### NEW MEXICO CORRECTIONS DEPARTMENT STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL GENERAL FUND FOR THE FISCAL YEAR ENDING JUNE 30, 2010

	Budgete	ed Amounts	Actual Amounts	Variance
	Original	Final	Modified Accrual Basis	Favorable (Unfavorable)
Revenues				
Other State Funds	\$ 16,563,400	\$ 16,336,955	\$ 17,507,967	\$ 1,171,012
Federal Funds	264,400	1,952,250	1,851,051	(101,199)
Total Revenues	16,827,800	18,289,205	19,359,018	1,069,813
Expenditures, Current				
Personal Services &				
Employee Benefits	131,495,800	131,194,113	106,038,084	25,156,029
Contractual Services	53,267,606	54,201,587	47,728,588	6,472,999
Other	115,260,853	116,089,964	102,441,064	13,648,900
Expenditures, Capital Outlay	-	-	3,090,796	(3,090,796) *
Total Expenditures	300,024,259	301,485,664	259,298,532	42,187,132
Excess (deficiency) Revenues				
over Expenditures	(283,196,459)	(283, 196, 459)	(239,939,514)	43,256,945
Other Financing Sources (uses)				
State General Fund Appropriation	280,873,200	280,873,200	280,798,200	(75,000)
Transfers-In	243,700	243,700	243,724	24
Cash Balance Re-Budgeted	2,079,559	3,579,559	-	(3,579,559)
Operating Transfers-Out	-,,	(1,500,000)	(1,500,000)	-
Reversions to State General Fund	-	-	(39,009,869)	(39,009,869)
Net Other Financing Sources (uses)	283,196,459	283,196,459	240,532,055	(42,664,404)
Net Change in Fund Balance	\$ -	\$ -	\$ 592,541	\$ 592,541
Fund Balance, Beginning of Year,			10,873,349	
Fund Balance, End of Year			\$ 11,465,890	

<sup>\*</sup> Amounts have been reclassified for financial statement purposes. Expenditures were budgeted in the appropriate category.

#### NEW MEXICO CORRECTIONS DEPARTMENT STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL COMMUNITY CORRECTIONS SPECIAL REVENUE FUND FOR THE FISCAL YEAR ENDING JUNE 30, 2010

	Budgeted Amounts		Actual Amounts	Variance
	Original	Final	Modified Accrual Basis	Favorable (Unfavorable)
Revenues				
Other State Funds	\$ 42,100	\$ 31,414	\$ 258,076	\$ 226,662
Federal Funds				
Total Revenues	42,100	31,414	258,076	226,662
Expenditures, Current				
Personal Services &				
Employee Benefits	769,000	769,000	736,657	32,343
Contractual Services	9,400	9,400	1,672	7,728
Other	3,600,000	3,589,314	2,995,007	594,307
Expenditures, Capital Outlay				•
Total Expenditures	4,378,400	4,367,714	3,733,336	634,378
Excess (deficiency) Revenues				
over Expenditures	(4,336,300)	(4,336,300)	(3,475,260)	861,040
Other Financing Sources (uses)				
State General Fund Appropriation Transfers-In	3,790,600	3,790,600	3,790,600	-
Cash Balance Re-budgeted	545,700	2,045,700	_	(2,045,700)
Operating Transfers-Out	· •	(1,500,000)	(1,500,000)	-
Reversions to State General Fund	-	-	(150,000)	(150,000)
Net Other Financing Sources (uses)	4,336,300	4,336,300	2,140,600	(2,195,700)
Net Change in Fund Balance	\$ -	<u>\$ -</u>	\$ (1,334,660)	\$ (1,334,660)
Fund Balance, Beginning of Year			2,059,984	
Fund Balance, End of Year			\$ 725,324	

#### NEW MEXICO CORRECTIONS DEPARTMENT STATEMENT OF NET ASSETS PROPRIETARY FUND JUNE 30, 2010

ASSETS	
Current Assets:	
Investments	\$ 1,771,831
Petty Cash	3,250
Receivables (net of allowance for doubtful accounts)	6,688
Interest Receivable	295
Due from Other Funds	322,575
Due from Other State Agencies	819,967
Inventories	1,242,179
Total Current Assets	4,166,785
Noncurrent Assets:	
Capital Assets:	
Machinery and Equipment	2,063,197
Buildings and Improvements	630,488
Automotive	618,497
Less Accumulated Depreciation	(2,966,764)
Total Noncurrent Assets	345,418
Total Assets	4,512,203
LIABILITIES	
Current Liabilities:	
Accounts Payable	198,811
Accrued Wages Payable	66,307
Compensated Absences Payable	81,947
Total Liabilities	347,065
NET ASSETS	
Invested in Capital Assets	245 410
Unrestricted	345,418
OHESHICIEU	3,819,720
Total Net Assets	\$ 4,165,138

## NEW MEXICO CORRECTIONS DEPARTMENT STATEMENT OF REVENUES, EXPENSES, AND CHANGE IN FUND NET ASSETS PROPRIETARY FUND FOR THE FISCAL YEAR ENDING JUNE 30, 2010

OPERATING REVENUES	
Sales	\$3,619,973
OPERATING EXPENSES	
Cost of Goods Sold:	
Cost of Materials Used	1,820,276
Direct Labor (inmate payroll)	251,951
Manufacturing and Administrative Overhead	1,860,049
Change in Work in Process and Finished Goods Inventory, Net	255,263
Depreciation Expense	85,922
Total Operating Expenses	4,273,461
OPERATING INCOME (LOSS)	(653,488)
Nonoperating revenue (expense):	
Interest on Deposits with State Treasurer	3,058
Miscellaneous Income	21,218
Total nonoperating revenue / (expense)	24,276
CHANGE IN NET ASSETS	(629,212)
Total Net Assets, July 1, 2009	4,794,350
Total Net Assets, June 30, 2010	\$4,165,138

#### NEW MEXICO CORRECTIONS DEPARTMENT STATEMENT OF CASH FLOWS PROPRIETARY FUND FOR THE FISCAL YEAR ENDING JUNE 30, 2010

Cash Flows from Operating Activities:	
Cash Received from Customers	\$ 3,619,973
Cash Payments to Suppliers for Goods and Services	(2,002,232)
Cash Payments to Employees for Services	(1,593,730)
Cash Payments to Inmates for Services	(251,951)
Net Cash Used by Operating Activities	(227,940)
Cash Flows from Capital and Related Financing Activities:	
Purchase of Capital Assets	(54,775)
Net Cash Used by Capital and Related Financing Activities	(54,775)
Cash Flows from Investing Activities:	
Interest Income	3,058
Miscellaneous Income	21,218
Net Cash Received from Investing Activities	24,276
Net Increase (Decrease) in Cash	(258,439)
Cash at Beginning of Year (including petty cash)	2,033,520
Cash at End of Year	\$ 1,775,081
Reconciliation of Operating Income to Net Cash Provided by Operating Activities:	
Operating Income (Loss)	(653,488)
Adjustments to Reconcile Operating Income to Net Cash Provided	
by Operating Activities:	
Depreciation	85,922
Changes in Assets and Liabilities:	•
(Increase) Decrease in Accounts Receivable	(3,531)
(Increase) Decrease in Interest Receivable	(173)
(Increase) Decrease in Due from Other Funds	153,276
(Increase) Decrease in Due from Other State Agencies	(247,474)
(Increase) Decrease in Inventory	557,618
Increase (Decrease) in Accounts Payable	(54,208)
Increase (Decrease) in Compensated Absences Payable	(33,160)
Increase (Decrease) in Accrued Wages Payable	(32,722)
Total Adjustments and Changes	425,548
•	·
Net Cash Provided (Used) by Operating Activities	\$ (227,940)

## NEW MEXICO CORRECTIONS DEPARTMENT STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUND AS OF JUNE 30, 2010

	In	Inmate Trust Account	
ASSETS			
Cash	\$	795,119	
Due from Others		991,618	
Total Assets	\$	1,786,737	
LIABILITIES			
Due to Other State Agencies	\$	38,985	
Due to Others		164,465	
Deposits Held for Others		1,583,287	
Total Liabilities	\$	1,786,737	

<sup>\*</sup> Please refer to Schedule of Changes in Assets and Liabilities on page 85 for detail information.



**NOTES TO THE FINANCIAL STATEMENTS** 

# NEW MEXICO CORRECTIONS DEPARTMENT NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDING JUNE 30, 2010

# **TABLE OF CONTENTS**

NOTE 1:	HISTORY, MISSION AND ORGANIZATION	26
NOTE 2:	SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES	27
NOTE 3:	SPECIAL APPROPRIATIONS	41
NOTE 4:	CASH	42
NOTE 5:	CAPITAL ASSETS	45
NOTE 6:	RETIREMENT PLANS (STATE PERA & ERA)	47
NOTE 7:	RETIREE HEALTH CARE	
NOTE 8:	FUNDS HELD IN TRUST BY OTHERS	
NOTE 9:	OPERATING LEASE COMMITMENTS	
NOTE 10:	CHANGES IN LONG-TERM LIABILITIES	
NOTE 11:	RESTATEMENT DISCLOSURE	51
NOTE 12:	OTHER FINANCING SOURCES AND OPERATING TRANSFERS	
NOTE 13:	CONCENTRATIONS AND INTERFUND TRANSACTIONS	53
NOTE 14:	CONTINGENT LIABILITIES (CLAIMS & JUDGMENTS)	53
NOTE 15:	BOND PROCEEDS	
NOTE 16:	FUND BALANCE	54
NOTE 17:	OFFICE OF THE STATE AUDITOR: SPECIAL AUDIT	55
NOTE 18:	NEW PRONOUNCEMENTS	55
NOTE 19:	JPA AND MOU DISCLOSURE	56

## NOTE 1: HISTORY, MISSION AND ORGANIZATION

The New Mexico Corrections Department (the Department), a cabinet level department, was created by an act of the legislature of New Mexico in 1978. §9-3-2 NMSA 1978, states that "The purpose of the Corrections Department Act... is to create a single, unified department to administer all laws and exercise all functions formerly administered and exercised by the corrections and criminal rehabilitation department and to ensure a comprehensive criminal justice system in New Mexico".

The mission of the Department is to provide a balanced system approach to corrections from incarceration to community-based supervision with training, education, programs, and services that provide opportunities for offenders to transition to communities. To perform this mission, the following departmental organization has been established in part by Chapters 9 and 33, NMSA 1978:

## Office of the Secretary

The Secretary is empowered to organize the Department and its divisions and may transfer or merge functions between divisions in the interest of efficiency and economy. The Administrative Services Division provides overall support.

#### **Adult Prisons Division**

The Director of the Adult Prisons Division is responsible to the Secretary of the Department to provide humane, safe, secure and cost effective correctional facilities for adult male and female inmates, thereby providing for the safety of the general public.

# Administrative Services Division

The Director of the Administrative Services Division is responsible to the Deputy Secretary of Administration to provide administrative support to all divisions and top-level managers. The division is responsible for the data processing, financial management, budgeting, accounting, purchasing, personnel, financial reporting, and federal grant functions of the Department.

#### Information Technology Division

The Director of the Information Technology Division is responsible to the Deputy Secretary of Administration to provide implementation and support of technology applications and infrastructure of the Department.

#### Office of the General Counsel

The General Counsel of the Office of the General Counsel is responsible to the Secretary of the Department to provide legal advice and legal representation to the Department and its employee in several types of cases.

## Reentry and Prison Reform

The Czar is responsible to the Secretary of the Department to reduce the potential for reincarceration by providing prisoners in state custody, and former prisoners on probation or parole with a comprehensive programming and support services necessary to prepare for, and maintain, successful community reentry and reintegration.

# **Probation and Parole Division**

The Director of the Probation and Parole Division is responsible to the Secretary of the Department to provide for public safety through a balance of supervision, enforcement and the provision of program services to increase the probability of offenders becoming law-abiding citizens.

#### Training Academy Division

The Director of the **T**raining Academy Division is responsible to the Secretary of the Department for the improvement of employee recruitment, development and retention.

#### **Corrections Industries Division**

The Director of the Corrections Industries Division is responsible to the Deputy Secretary of Reentry & Prison Czar to prepare inmates for return to a working society by providing vocational skills, provide constructive employment as an alternative to the deteriorating effects of enforced idleness, and to operate the Division at a self-sustaining economic level.

#### **Corrections Industries Commission**

The Corrections Industries Commission is responsible for advising the Secretary of the Department and establishing policy within the Corrections Industries Division. The Commission consists of seven members appointed by the Governor. Terms are generally for four years with one or two members being replaced each year.

## **Community Corrections Advisory Panel**

The Community Corrections Advisory Panel is responsible for reviewing all applications for funding under the Adult Community Corrections Act and making recommendations to the Secretary of Corrections regarding each application. The Panel is appointed by the Secretary of Corrections and includes representatives from Corrections, the Judiciary, law enforcement, local and tribal governments, interested organizations, and the general public.

#### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements for the New Mexico Corrections Department (the Department) have been prepared in accordance with Generally Accepted Accounting Principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting. Pronouncements of the Financial Accounting Standard Board (FASB) issued after November 30, 1989, are not applied in the preparation of the financial statements of the proprietary fund type in accordance with GASB Statement #20. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards that along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units. More significant of these accounting policies are described below.

In June 1999, the Governmental Accounting Standards Board (GASB) unanimously approved Statement #34 "Basic Financial Statements and Management Discussion and Analysis for State and Local Governments." The Department has been reporting its financial statements to comply with GASB #34 since July 1999. As a part of this Statement, there is a reporting requirement regarding the local government's infrastructure (road, bridges, etc.) The Department does not own any infrastructure assets and therefore is unaffected by this requirement.

The Department has since implemented the provisions of GASB #37 and GASB #38 effective July 1, 2000 and the provisions of GASB #51 effective July 1, 2009. These statements did not have a significant impact on the financial statements of the Department. Other subsequent GASB pronouncements have not had a direct impact on the financial reporting or accounting methodologies and practices of the Department.

# A. FINANCIAL REPORTING ENTITY

The chief executive of the Department is the Secretary, who is appointed by the Governor of New Mexico and is a member of the Governor's Cabinet. The Department is a component unit of the executive branch and these financial statements include all funds, account groups and activities over which the Department Secretary has oversight responsibility.

The Department is not included in any other governmental "reporting entity" as defined in Section 2100, Codification of Governmental Accounting and Financial Reporting Standards. Even though the Governor appoints the Secretary, that

person has decision-making authority, the power to designate management, the responsibility to significantly influence operations and primary accountability for fiscal matters.

In accordance with the criteria set forth in GASB # 14 and # 39 for determining component units, the Department does not have component units.

#### **B. BASIC FINANCIAL STATEMENTS - GASB STATEMENT #34**

The basic financial statements include both government-wide (based on the Department as a whole) and fund financial statements. The reporting model focus is on either the Department as a whole or major individual funds (within the fund financial statements). Both the government-wide and fund financial statements (within the basic financial statements) categorize primary activities as either governmental or business type activities. In the government-wide Statement of Net Assets, both the governmental and business-type activities columns are presented on a consolidated basis by column using the economic resources measurement focus and the accrual basis of accounting and incorporates long-term assets and receivables as well as long-term debt and obligations.

The government-wide Statement of Activities reflects both the gross and net cost per functional category (education, labor, transportation, etc.), which are otherwise being supported by general government revenues. The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. The program revenues must be directly associated with the function or a business-type activity. The Department includes only one function (public safety and corrections).

The net cost (by function or business-type activity) is normally covered by general revenues (taxes, intergovernmental revenues, interest income, etc). Historically, the previous model did not summarize or present net cost by function or activity. The Department does not currently employ indirect cost allocation systems.

This government-wide focus is more on the sustainability of the Department as an entity and the change in aggregate financial position resulting from the activities of the fiscal period.

The fund financial statements are similar to the financial statements presented in the previous accounting model. Emphasis here is on the major funds in either the governmental or business-type categories. Non-major funds (by category) or fund type are summarized into a single column. Due to the limited fund structure of the Department, all funds have been classified as Major Funds.

Totals on the business-type activities fund statements match the business type activities column presented in the government wide statements, since there are no reconciling items.

The governmental fund statements are presented on the current financial resources measurement focus and modified accrual basis of accounting. This presentation is deemed appropriate to (a) demonstrate legal compliance, (b) demonstrate the source and use of liquid resources, and (c) demonstrate how the Department's actual experience conforms to the budget or fiscal plan. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is presented on the page following each statement, which briefly explains the adjustment necessary to transform the fund based financial statements into the governmental column on the governmental-wide presentation.

The Department's fiduciary fund (agency fund) is presented in the fund financial statements. Since by definition these assets are being held for the benefit of a third party (inmates entrusted to the Department) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements.

#### C. BASIS OF PRESENTATION

The financial transactions of the Department are maintained on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, expenditures or expenses, and other financing sources or uses. Government resources are allocated to, and accounted for, in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. The various funds are summarized by type in the accompanying financial statements. The various funds are reported by generic classification within the financial statements.

The reporting model, GASB Statement 34, sets forth minimum criteria for the determination of major funds based on a percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or governmental and enterprise combined. Due to the fund structure of the Department, all funds have been classified as major funds.

The Department uses the following fund types:

#### **Governmental Fund Types**

The focus of Governmental Fund measurement (in the Fund Financial Statements) is based upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the Governmental Funds of the Department.

#### **General Fund:**

The General Fund is the general operating fund of the Department. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund sources are comprised of SHARE System Fund 89800 - Building Fund, SHARE System Fund 90700 - General Operating Fund, and SHARE System Fund 91500 - Probation & Parole Fund.

General Fund revenues are both earned and appropriated. Sources of non-reverting revenue included in the General Fund are from:

Permanent Fund Income and Land Income (§33-1-18/19 NMSA 1978 and §33-2-2 NMSA 1978) to which the Department is a beneficiary.

Probation and Parole Fees (§31-20-6 NMSA 1978 and §31-21-13.1 NMSA 1978).

## Special Revenue Fund

The Special Revenue Fund is used to account for the proceeds of specific revenue sources (other than expendable trusts or major capital projects) that are legally restricted to expenditures for specified purposes. The Special Revenue Fund is the Community Corrections Grant Fund, SHARE System fund number 90200.

Statutory Creation: §33-9-3 NMSA 1978 "There is created in the state treasury a special fund to be known as the "community corrections grant fund."

<u>Use of Funds:</u> §33-9-3 NMSA 1978 "The fund shall be for the purpose of providing programs and services for the diversion of criminal offenders to community-based settings."

<u>Reverting Status:</u> §33-9-3 NMSA 1978 "All money appropriated to the fund or accruing to it as a result of gift, deposit, investments or other sources shall not be transferred to another fund or encumbered or disbursed in any manner except as provided in the Adult Community Corrections Act."

## State Capital Projects Fund

The State Capital Projects Fund (SHARE System fund 99700) is established to account for financial resources to be used for the acquisition for capital expenditures financed by the issuance of severance tax bonds. The New Mexico Department of Finance and Administration's policies require that capital projects be accounted for in a separate fund. Appropriations are multi-year and new organizational codes are established within the fund for each fiscal year in which a new capital project is approved and budgeted. As a result of the multi-year appropriations, a budget to actual presentation is presented on an inception to date basis in the accompanying financial statements.

## ARRA Fund

The American Recovery and Reinvestment Act of 2009 (ARRA) Fund (SHARE System fund 89000) is established to account for financial resources being used regarding ARRA funding. The separate fund created by the New Mexico Department of Finance and Administration will assist in the federal reporting requirements. Each appropriation is given new organizational codes within the fund when the funds are budgeted and approved. The Department was the recipient of two ARRA awards: (1) the Byrne/Justice Assistance Grant and (2) the State Fiscal Stabilization Funds (SFSF) – Government Services.

## **Proprietary Fund Types**

The focus of Proprietary Fund measurement is upon determination of operating income, changes in net assets, financial position, and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector.

## Enterprise Fund

Enterprise funds are required to account for operations for which a fee is charged to external users for goods and services and the activity (a) is financed with debt that is solely secured by a pledge of the net revenues, (b) has third party requirements that the cost of providing services including capital costs, be recovered with fees and charges or (c) has a pricing policy designed for the fees and charges to recover similar costs. The Corrections Industries Revolving Fund (SHARE System fund 07700) represents the Department's only business-type activity and is included as a major fund.

Statutory Creation: § 33-8-7 NMSA 1978 "There is created in the state treasury a fund which shall be administered by the department secretary as directed by the commission and which shall be known as the "corrections industries revolving fund."

Revenues: § 33-8-7 NMSA 1978 "All income, receipts and earnings from the operation of enterprises shall be credited to the fund." "All interest earned on money in the fund shall be credited to the fund."

<u>Use of Fund:</u> § 33-8-7 NMSA 1978 "Money deposited in the fund shall be used only to meet necessary expenses incurred in the maintenance, operation and expansion of existing enterprises and in the establishment, maintenance, operation and expansion of new enterprises."

Reverting Status: § 33-8-7 NMSA 1978 "No part of the fund shall revert at the end of any fiscal year."

#### **Fiduciary Fund Types**

Fiduciary funds are used to report assets held in trustee or agency capacity for others and therefore are not available to support Department programs. The reporting focus is upon net assets and changes in net assets and employs accounting principles similar to proprietary funds.

#### Agency Fund

Agency funds are used to account for assets held by the Department in the capacity of trustee or agent. The agency fund (SHARE System fund 55700) is custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

# **Non-Current Governmental Assets/Liabilities**

GASB Statement #34 eliminated the presentation of Account Groups, but provides for these records to be maintained and incorporates the information into the Governmental column in the government-wide Statement of Net Assets.

#### D. BASIS OF ACCOUNTING

Basis of accounting refers to the point at which revenues or expenditure/expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made, regardless of the measurement focus applied.

The Government-wide Financial Statements and the Proprietary and Fiduciary Fund Financial Statements are presented on an accrual basis of accounting. The Governmental Funds in the Fund Financial Statements are presented on a modified accrual basis.

#### Accrual

The enterprise fund is accounted for using the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

# **Modified Accrual**

All governmental funds are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The Department considers funds available if received within "60 days" after year-end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general long-term debt, if any, is recognized when due.

In applying the "susceptible to accrual" concept to intergovernmental revenues pursuant to GASB Statement #33, Accounting and Financial Reporting for Nonexchange Transactions the provider should recognize liabilities and expenses and the recipient should recognize receivables and revenues when the applicable eligibility requirements including time requirements, are met. Resources transmitted before the eligibility requirements are met, under most circumstances, should be reported as advances by the provider and deferred revenue by the recipient.

## **Operating Revenues**

For the purposes of the enterprise funds, operating revenues, include sales income from business operations. All other revenue is considered non-operating.

# **E. BUDGETS AND BUDGETARY ACCOUNTING**

The New Mexico State Legislature makes annual appropriations to the Department, which lapse at fiscal year end. Legal compliance is monitored through the establishment of a budget (modified accrual basis) and a financial control system, which permits a budget to actual expenditure comparison. Expenditures may not legally exceed appropriations for each budget at the appropriation unit level. Budgeted appropriation unit amounts may be amended upon approval from the Budget Division of the State of New Mexico Department of Finance and Administration within the limitations as specified in the General Appropriation Act. The budget amounts shown in the financial statements are both the original appropriation and the final authorized amounts as legally revised during the year. As per the General Appropriation Act, Laws of 2007, Chapter 28, Section 3, Item N, "the State of New Mexico shall follow the modified accrual basis of accounting for governmental funds in accordance with the manual of model accounting practices (MAPS) issued by the Department of Finance and Administration, except for accounts payable accrued at the end of the fiscal year that do not get paid by the statutory deadline per Section 6-10-4, NMSA 1978. Those accounts payable that do not get paid timely must be paid out of next year's budget. The State Budget Division is specifically authorized to approve budgets in accordance with GAAP and the authority to extend the availability period of an appropriation through the use of an encumbrance shall follow the modified accrual basis of accounting for governmental funds in accordance with the MAPS issued by the Department of Finance and Administration."

Each year the Legislature approves multiple year appropriations, which the State considers as continuing appropriations. The Legislature authorizes these appropriations for two to five years; however, it does not identify the authorized amount by fiscal year. Consequently, the appropriation is budgeted in its entirety the first year the Legislature authorizes it. The unexpended portion of the budget is carried forward as the next year's beginning budget balance until either the project period has expired or the appropriation has been fully expended. The budget presentations in these financial statements are consistent with this budgeting methodology.

The budgetary basis differs from the basis of accounting required by Generally Accepted Accounting Principles (GAAP). Significant differences between the budgetary basis and GAAP include the following:

- 1. The budget does not consider reversions to the State General Fund.
- The budget includes encumbrances (obligations for unperformed contracts for goods or services). GAAP does not include encumbrances, for multi-year appropriations only.
- The budget statements are presented on modified accrual basis.

The Department follows these procedures in establishing the budgetary data reflected in the financial statements:

- No later than September 1, the Department submits to the Legislative Finance Committee (LFC), and the Budget Division of the Department of Finance and Administration (DFA), an appropriation request for the fiscal year commencing the following July 1. The appropriation request includes proposed expenditures and the means of financing them.
- 2. Budget hearings are scheduled before the New Mexico House Appropriations and Senate Finance Committees. The final outcome of those hearings is incorporated into the State's General Appropriation Act.
- 3. The Act is signed into Law by the Governor of the State of New Mexico within the legally prescribed time limit, at which time the approved budget becomes a legally binding document.
- 4. Not later than May 1, the Department submits to DFA an annual operating budget by appropriation unit and object code based upon the appropriation made by the Legislature. The Budget Division of DFA reviews and approves the operating budget, which becomes effective on July 1.
- 5. Formal budgetary integration is employed as a management control device during the fiscal year for the General, Special Revenue, Capital Projects and Enterprise Funds.

#### F. ENCUMBRANCES

With the Laws of 2004, Chapter 114, "General Appropriations" establishing the modified accrual basis of accounting for governmental funds as the budgetary basis of accounting for the State of New Mexico, there are no encumbrances outstanding at year-end. In cases where the appropriations do not lapse at year-end, the encumbrances outstanding are re-encumbered for the same amount outstanding at year-end and do not constitute expenditures or liabilities because the commitments will be honored during the subsequent year. The Department does have appropriations, which are multiple year appropriations that do not lapse at year-end.

#### G. ASSETS, LIABILITIES AND FUND EQUITY

#### 1. Deposits and Investments

The Department has defined Investments as Interest in the State General Fund Investment Pool (ISGFIP) with the New Mexico State Treasurer's Office. State law requires the Department's cash investments to be managed by the New Mexico State Treasurer's Office. The investments will include cash on deposit with the State Treasurer, cash on hand, investment pools, and demand deposits. For purposes of cash flows, Corrections Industries considers all highly liquid investments, which are on deposit with the State Treasurer in interest bearing accounts to be cash or cash equivalents. GASB 40 disclosure related to the above items held within the New Mexico State Treasurer's Office, the reader should refer to separate audited financial statements prepared by the New Mexico State Treasurer's Office which will disclose the categories of risk involved.

The fair value of the investments maintained at the New Mexico State Treasurer's Office are as follows at June 30, 2010.

Investment	Maturities	 Fair Value *
New Mexico State Treasurer's Office: General Fund Investment Pool Petty Cash held by the Department	1 day to 3 years	\$ 48,831,554 5,325
Total Investments or Cash Equivalents		\$ 48,836,879

<sup>\*</sup> Refer to Note 4 to see individual fund detail regarding holdings held at the New Mexico State Treasurer's Office.

**Interest Rate Risk:** The Department does not have an investment policy that limits investments maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk: The New Mexico State Treasurer's Office pool is not rated.

#### **Accounts Receivable:**

Accounts receivable are recorded in the General and Enterprise funds. Where appropriate, an associated allowance for doubtful accounts has been established. Enterprise fund receivables originate from the operations of Corrections Industries related to the sales of goods and services. General Fund receivables include amounts receivable from other state agencies and local governments relating to various joint powers agreements (JPA) for inmate work crews and billings for reimbursement of costs associated with housing county inmates in Department operated facilities.

Accounts Receivable consists of the following:

	Enterprise					
	Ge	neral Fund		Fund		Total
Accounts Receivable	\$	249,193	\$	296,958	\$	546,151
Less: Allowance for doubtful accounts		(178,125)		(290,270)		(468,395)
Net Accounts Receivable	\$	71,068	\$	6,688	\$	77,756

#### Federal Grants Receivable:

Various reimbursement procedures are used for federal awards received by the Department. Consequently, timing differences between expenditures and program reimbursements can exist at any time during the fiscal year. Receivable balances at fiscal year end represent amounts expended during the fiscal year that are related to a federal grant, however the reimbursement for the expenditure was not received prior to the end of the fiscal year.

# 2. Due from / Due to Other Funds

These amounts represent inter-fund receivables and payables arising from inter-fund transactions within the Department. Balances in these accounts relate to (1) amounts due to the enterprise fund for Department purchases of goods and services from Corrections Industries Division, and (2) amounts due to the general operating fund for inmate canteen purchases. Balances in these accounts are netted as part of the reconciliation to the Government-wide columnar presentation.

Inter-fund receivables and payables as of June 30, 2010 consist of the following:

#### Inter-fund Receivables

Fund Type	SHARE Fund Number	Due From Other Funds	Due From SHARE Fund Number	Amount
Enterprise Fund	07700	322,575	90700	276,170
			91500	46,405
Special Revenue Fund	90200	110	91500	110
General Fund	90700	20,002,398	89000	20,002,398
Totals		\$ 20,325,083		\$ 20,325,083

# **Inter-fund Payables**

Fund Type	SHARE Fund Number	Due to Other Funds	Due to SHARE Fund Number	Amount
General Fund	90700	276,170	07700	276,170
General Fund	91500	46,405	07700	46,405
General Fund	91500	110	90200	110
ARRA Fund	89000	20,002,398	90700	20,002,398
Totals		\$ 20,325,083		\$ 20,325,083

# 2. Due to / Due from Other State Agencies

These amounts represent receivables and payables arising from transactions between the Department and other State agencies. Balances in these accounts relate to (1) joint powers agreements (JPA) between the Department and various other State agencies to provide inmate work crews, (2) goods and services provided to the Department by other State agencies, and (3) other items required to be accrued from other agencies per GAAP.

Inter-agency receivables and payables as of June 30, 2010 consist of the following:

# **Interagency Receivables**

Fund Type	SHARE Fund Number	-	Oue From er Agencies	Due From SHARE Agency Number	Due From SHARE Fund Number	Amount
General Fund	90700	\$	1,037,537	33700	60100	\$ 942,548
				80500	20100	46,561
				52100	19900	48,428
ARRA Fund	89000		20,000,000	34100	89000	20,000,000
Enterprise Fund	07700		819,967	64400	50000	417,003
				79000	12800	86,606
				92400	05700	115,656
				Various	Various	200,702
Totals		\$	21,857,504			\$ 21,857,504
Interagency Payables Fund Type	SHARE Fund Number		ie to Other Agencies	Due to SHARE Agency Number	Due From SHARE Fund Number	Amount
Agency Fund	55700	\$	38,985	78000	06300	\$ 14,703
		*	,	Various	Various	\$ 24,282
General Fund	90700		1,243	30500	17000	 1,243
Totals		\$	40,228			\$ 40,228

#### 3. Inventories

Supplies inventory are maintained on a consumption basis of accounting where items are purchased for inventory and charged to the budgetary accounts as the items are consumed. Inventories held by the General fund, in the amount of \$5,411,743, consist of generic supplies and materials in the various department operated correctional facilities. Inventories are valued at cost using the first-in, first-out method. The reported fund balance reservation indicates that supplies inventory does not represent available expendable resources for Department programs.

Enterprise fund inventories consist primarily of furniture, textiles, and other items held for resale. Inventories are valued at estimated cost, using the first-in, first-out method, which does not exceed net realizable value.

Components of the Corrections Industries (enterprise fund) inventories are as follows:

Raw Materials	\$ 447,668
Work in Progress	142,036
Finished Goods	 652,475
Total Inventory	\$ 1,242,179

# 4. Prepaid Items

These amounts represent prepayment of postage and fuel, which has benefit to the Department beyond the fiscal year, ending June 30, 2010. Prepaid items are expensed when consumed under the consumption method. Therefore, these items are allocated to the fiscal year in which they are used.

#### 5. Capital Assets

Property, plant and equipment purchased or acquired is carried at historical cost or estimated historical cost. Contributed assets are recorded at the fair market value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. House Bill 1074 was enacted that amended the Audit Act for the capitalization threshold. House Bill 1074 effective date was June 17, 2005 and as a result, the State's capitalization policy threshold was changed from \$1,000 to \$5,000 requiring agencies to capitalize only acquisitions greater than \$5,000. Assets purchased prior to the new capitalization threshold were not removed from the agency's listing but will remain on the inventory list and will continue to be depreciated until the asset is fully depreciated. However, all capital outlay purchases may not necessarily be capitalized.

Depreciation on all assets is provided on the straight-line basis over the estimated useful lives with no salvage value. The Department utilizes IRS Publication 946 to estimate the useful lives on capital assets as follows:

Building and Improvements – 40 years
Improvements other than Buildings – 20 years
Machinery and Equipment
Other Personal Property – 12 years
Software – 3 to 7 years
Furniture and Fixtures – 10 years
Automotive – 5 years

GASB Statement #34 requires the recording and depreciation of infrastructure assets. Infrastructure assets include roads, bridges, traffic signals, etc. The Department does not own any infrastructure assets.

Construction period interest, if any, is capitalized in the proprietary fund. There was no construction period interest capitalized in 2010. The Department had one internally generated intangible asset (software) to be capitalized as part of implementing GASB #51.

#### 6. Compensated Absences

Qualified employees are entitled to accumulate annual leave according to a graduated leave schedule of 80 to 160 hours per year, depending upon length of service and employee's hire date. A maximum of thirty working days (240 hours) of such accumulated annual leave may be carried forward into the beginning of the calendar year and any excess leave is lost.

When employees terminate, they are compensated for accumulated unpaid annual leave as of the date of termination, up to a maximum of 240 hours. Accumulated annual leave is not expected to be liquidated with expendable available financial resources and is reported in the long-term liabilities.

Qualified employees are entitled to accumulate sick leave at the rate of one day for each calendar month of service. There is no limit to the amount of sick leave that an employee may accumulate. Once per fiscal year in either January or July, employees may elect to be paid for 50% of accrued sick leave in excess of 600 up to 720 hours, but not to exceed 120 hours (net 60 hours can be paid). In the case of retiring employees, up to 200 net hours in excess of 600 hour minimum limit, can be paid. All sick leave balances from 600 to 720 hours have been recorded at 50% of the employee's current hourly rate in the long-term liabilities including those amounts paid in July of the subsequent fiscal year, because no expendable financial resources are available as of the balance sheet date to liquidate the liability.

The non-current portion (the amount estimated to be used in subsequent fiscal years) for Governmental Funds is maintained separately and represents a reconciling item between the fund and government-wide presentations.

Annual leave and sick leave (in excess of 600 hours up to 720 hours) is accrued in the enterprise fund and reported as a fund liability.

#### 7. Deferred Revenues

Deferred revenues represent a liability for the Governmental Funds. Deferred revenues are used to account for (1) amounts received from federal awards prior to expenditures occurring or (2) amounts identified as accounts receivable that have not been received within 60 days of the end of the fiscal year and are accounted for on the modified accrual basis in the fund financial statements.

## 8. Due To State General Fund (Reversions)

Reversions to the State General Fund by the Department are based on the definitions of both reverting and non-reverting funds. Reversions are calculated by applying the percentage of reverting fund (total budget for the category) to the unexpended amount for the budget category at fiscal year-end.

Reverting Funds. All funds that are not identified by law as non-reverting. Such funds are in excess of budgeted expenditures and budgeted and actual revenues. Examples of such reverting funds currently generated by the Department are miscellaneous revenues, sales and services revenues, and payments for care. Revenues for JPA, are reimbursements for actual costs, and as such, are a receivable due to the Department. Any amounts collected for these revenues over estimated budget are revertible funds, since they would be replacing reverting general fund that was temporarily used to support such activities. Reversions for JPA revenues are dependent on two criteria: 1) Period of receipt (current year versus prior year) and 2) Period of accrual (revenue recognition).

**Non-Reverting Funds.** All funds, which are either appropriated to or earned by the Department and by law or statute, are not required to be reverted to the state treasury upon completion of a fiscal period or project. The Department currently classifies the following revenues and sources as non-reverting.

- i) Enterprise Funds/Other State Funds Corrections Industries Revolving Fund (Fund 07700). All revenues generated from sales and services and from other types revenues, which are specifically earned by and applied to the Corrections Industries Division, are non-revertible funds, except for any appropriated General Fund or grant funds awarded to this specific organization. Budget is established in Corrections Industries, program code P533. [Section 33-8-7 NMSA 1978]
- ii) <u>Building Fund</u> (Fund 89800). Revenues, which support the Building Fund, are non-revertible. The source of the revenues is from State Permanent Fund income, both Regular and Charitable. The State Investment Council distributes this income to the Department on a monthly basis. These revenues support expenditures for the payment of the Central Office and Training Academy Complex, which are budgeted in Program Support, program code P530. [Section 33-1-18, 33-1-19 and 33-2-2 NMSA 1978]
- iii) Community Corrections Grant Fund (Fund 90200). General Appropriations made to this fund do not revert to the State General Fund. Additionally, any unexpended appropriations to this fund are classified as Cash Balance, which is made up from either designated or undesignated cash balance or from non-expended budgeted cash balance. Revenue and expenditure budget is established in Community Corrections/Vendor Run, program code P535. [Section 33-9-3 NMSA 1978]
- iv) Permanent Fund Income (Fund 90700). Revenues, which support the general operating expenditures at the Penitentiary of New Mexico and identified as such, are non-revertible. The source of these revenues is from State Permanent Fund income, both Regular and Charitable. The State Investment Council distributes this income to the Department on a monthly basis. Budget for revenues and expenditures are established in Inmate Management and Control, program code P531. [Section 33-1-18, 33-1-19 and 33-2-2 NMSA 1978]
- v) <u>Land Income</u> (Fund 90700). Revenues, which support the general operating expenditures at the Penitentiary of New Mexico and identified as such, are non-revertible. The source of these revenues is from Land Income, both Regular and Charitable. The State Land Office distributes this income to the Department on a monthly basis. Budget for revenues and expenditures are established in Inmate Management and Control, program code P531. [Section 33-1-18, 33-1-19 sand 33-2-2 NMSA 1978]
- vi) Probation and Parole Fees (Fund 90200 and 91500). All Probation and Parole fees collected by the Department are non-revertible funds. Accordingly, all budgeted Cash Balance revenues from these fees that are not used to support current year operations are also not revertible to the State General Fund. Revenue and expenditure budgets are established in both Community Corrections, program code P535 and in Community Offender Management, program code P534. [Section 31-20-6 and 31-21-13.1 NMSA 1978]
- vii) Grant Funds (All Funds). Grant funds from any governmental source, such as Federal or state, direct or indirect, do not revert to the State General Fund unless specifically identified in the grant contract or appropriation law. In some cases, any over drawn grant funds may be reverted to the State General Fund or be reverted to the granting agency. Currently, all grants in operation by the Department are in the form of a reimbursement basis, whereby reimbursement for grant costs is requested from the granting agency after the grant related expenditure has occurred. [Section 6-5-10 NMSA 1978]

Unexpended and unencumbered cash balances of certain funds revert to the State General Fund at year-end. For certain funds, cash recoveries during the fiscal year from stale dated warrants and prior year reimbursements are also due to the State General Fund. As part of the amounts being reverted is \$20,000,000. The Department was allocated a portion of the State Fiscal Stabilization Fund (SFSF). The Department used the SFSF funds in the personal services and employee benefits category in lieu of general fund during the fiscal year. Additionally two Executive Orders were imposed to the Department totaling \$12,571,400: (1) as part of encumbrance and expenditure reduction and (2) for employee furloughs in order to assist in the fiscal year 2010 budget shortfall. Amounts due to the State General Fund for the year ending June 30, 2010 were paid in August 2010 (Executive Orders) and September 2010 (Reversions).

Current year reversions Due to the State General Fund as of June 30, 2010 were as follows:

	_	SHARE stem Fund	SHARE System Fund		SHARE stem Fund		SHARE tem Fund		
General Fund		90200	90700		91500	(	99700		Total
Current Year:									
FY 10 Reversions	\$	-	\$ 25,870,141	\$	555,329	\$	1,008	\$	26,426,478
FY 10 Excess Revenues Over Budget		-	60,949		1,995		-		62,944
Prior Year:									
Prior Year Refunds		-	42,180		24,141		-		66,321
Prior Year Reimbursements		-	33,734		-			_	33,734
Total FY 10 Reversions		-	26,007,004		581,465		1,008		26,589,477
Amount due per Executive Orders		150,000	10,546,400		1,875,000		-	_	12,571,400
Total Reversions Due to General Fund	\$	150,000	\$ 36,553,404	\$ :	2,456,465	\$	1,008	\$	39,160,877

## 9. Reservations of Fund Balance

Reservations of fund balances on the Governmental Funds are created to either (1) satisfy legal covenants that require that a portion of the fund balance be segregated or (2) identify the portion of the fund balance that is not appropriated for future expenditures. Specific reservations of fund balance accounts are summarized below:

# Reserved for Petty Cash Accounts

This reserve was created to represent the portion of fund balance that is used in petty cash accounts at the various facilities and business offices.

## Reserved for Inventories and Prepaid Expenses

This reserve was created to represent the portion of fund balance that is not available for expenditures because the Department expects to use the resources within the next budgetary period.

#### Reserved for Subsequent Year's Expenditure

This reserve was created to represent the portion of fund balance that has been requested by the Department and appropriated by the New Mexico State Legislature for use in the subsequent fiscal year.

#### Unreserved, Designated for Future Expenditure

This reserve was created to restrict the use of resources from special appropriations and to restrict cash balance amounts that have been requested to be re-budgeted in subsequent years by the Department. Cash balance amounts

re-budgeted in subsequent years is made up of non-reverting funds including Land and Permanent Fund Income and Probation and Parole Fees. Additionally, the Department maintains a cash balance designation for contingency purposes. This designation is less than one half of one percent (.5%) of the total operating budget.

#### H. REVENUES, EXPENDITURES AND EXPENSES

Substantially all governmental fund revenues are accrued.

Expenditures are recognized when the related fund liability is incurred except for the following permitted by generally accepted accounting principles:

Prepaid items and inventory costs are reported in the period when inventory items are consumed, rather than in the period purchased.

It is the practice of the Department to use available unrestricted resources first unless otherwise specifically directed to use restricted resources.

#### I. NET ASSETS

The government-wide and business types Fund Financial Statements utilize a net asset presentation. Net Assets are categorized as investment in capital assets, restricted and unrestricted.

**Investment in Capital Assets** – is intended to reflect the portion of net assets which are associated with non-liquid, capital assets less outstanding capital asset related debt. The net related debt is the debt less the outstanding liquid assets and any associated unamortized cost.

**Restricted Assets** – are liquid assets (generated from revenues and not bond proceeds), which have third-party (statutory, bond covenant or granting agency) limitations on their use.

Unrestricted Assets - represent unrestricted liquid assets.

#### J. USE OF ESTIMATES

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## K. PROGRAM REVENUES

Revenues that (1) originate from the program or from parties other than the government's taxpayers or citizens as a whole and (2) reduce the expenses of the function that has to be financed by general revenues. Revenues of this type can originate from a governmental source, but the proceeds are a charge for services or products produced by a government agency, where that agency is considered a vendor within the market place. Additionally, program revenues are fees charged by the government agency that are used to support a specific operation of that governmental unit.

The Department classifies the following types of revenues as program revenues: (1) All revenue received by Corrections Industries for the sale of goods or services, (2) Permanent Fund Income and Land Income of which the Department is a beneficiary, and (3) other charges for services such as Concession Merchandise, Meals, Payment for Care – Individuals, etc.

#### NOTE 3: SPECIAL APPROPRIATIONS

The following describes the status of special appropriations the Department received. The below appropriations were either budgeted in a prior fiscal year or budgeted within fund balance for fiscal year 2010.

Appropriations	(1) \$ 871,488	(2) \$ 272,384	(3)	(4) \$ 800,000	Total \$ 2,018,872
Expended FY 10	869,994	121,784	72,733		1,064,511
Reverted FY 10	1,494		2,267	<u> </u>	3,761
Remainder	-	150,600	-	800,000	950,600
Amount Received	\$ 871,488	\$ 121,784	\$ 75,000	\$ -	\$ 1,068,272

- 1) Laws of 2006, Chapter 109, Section 7, "Data Processing Appropriations" (27) appropriated \$300,000 for the purpose of converting and customizing the booking module into multiple tiers. In addition \$720,000 was appropriated for the purpose of transitioning and modifying the Criminal Management Information System into a web-based system. Laws of 2007, Chapter 28, Section 7, Item 27 extended the appropriation period through the end of fiscal year 2008, in addition, authorizing the release of \$24,604 originally appropriated in Laws of 2003, Chapter 76, Section 7. Laws of 2008, Chapter 3, Section 7, Item 31 extends the final appropriation period through the end of fiscal year 2010. The system will be designed to improve data collection, viewing, and use by department constituents and other public safety, judicial, and law enforcement entities. The appropriation was budgeted in a prior fiscal year for fiscal year 2010 within the Computer Systems Enhancement. Appropriation Period: Extends through the end of fiscal year 2010 (6/30/2010). Outstanding Encumbrances: -0-. Unencumbered Balance: -0-.
- 2) Laws of 2009, Chapter 124, Section 5, "Special Appropriations". Item 52. The purpose of the appropriation is for building maintenance and improvement of the administrative services complex. The appropriation was budgeted in a prior fiscal year for fiscal year 2010 within the building fund 89800 (Z90152) in the amount of \$272,384. Funds budgeted within fund 89800 are statutory non-reverting. Outstanding Encumbrances: -0-. Unencumbered Balance: \$150,600.
- 3) Laws of 2009, Chapter 124, Section 5, "Special Appropriations". Item 53. The purpose of the appropriation is to replace kitchen equipment. The appropriation was budgeted in a prior fiscal year for fiscal year 2010 within the general operating funds 90700 (Z90153) in the amount of \$75,000. Multi-year appropriation Period: 7/1/2008 6/30/2010. Outstanding Encumbrances: -0-Unencumbered Balance: -0-.
- 4) Laws of 2010, 2nd Special Session, Chapter 6, Section 5, "Special Appropriations". Item 13. The purpose of the appropriation is for emergency repairs of state-owned correctional facilities. The appropriation was budgeted within the general operating funds 90700 (Z00113) in the amount of \$800,000 within fund balance. Multi-year appropriation Period: 7/1/2009 6/30/2011. Outstanding Encumbrances: -0-. Unencumbered Balance: \$800,000.

#### NOTE 4: CASH

# A. Pledged Collateral

In accordance with Section 6-10-7 NMSA 1978, deposits of public monies are to be collateralized in an aggregate equal to 50% of deposits in excess of Federal Deposit Insurance Corporation (FDIC) insurance coverage. Deposits are exposed to custodial risks if they are not covered by depository insurance.

On June 30, 2010, the Corrections Department had one bank account with a balance above \$250,000:

	Wells Fargo Bank	
Total Amount on Deposit	\$ 1,437,404	_
Less: Amount covered by FDIC	(250,000	)
Total Uninsured Funds	1,187,404	
Amount requiring collateral (50%)*	\$ 593,702	•

Detail of pledged collateral specific to this agency is unavailable because the bank commingles pledged collateral for all state funds it holds. However, the State Treasurer's Office collateral bureau monitors pledged collateral for all state funds held by state agencies in such "authorized" bank accounts.

<sup>\*</sup> The New Mexico State Treasurer's Office is responsible to ensure that all accounts have collateral at the required level for amounts in excess of FDIC coverage. The New Mexico State Treasurer issues separate financial statements, which disclose the collateral pledged to secure these deposits, the categories of risk involved, and the market value of purchased investments, which may differ from the cash deposited by the Department.

NOTE 4: Cash (continued)

# B. Schedule of Investment Accounts including cash held at the State Treasurer's Office

Name of Depository	Account Name	Fund Type
General Fund:	Compared On experience	Occupati
NM State Treasurer	General Operating	General
NM State Treasurer	Building Fund	General
NM State Treasurer N/A	Probation and Parole	General
IN/A	Various	General
Total General Fund Cash		
Special Revenue Funds:		
NM State Treasurer	General Operating	General
Total Special Revenue Fund		
Enterprise Funds:		
NM State Treasurer	Correction Industries	Enterprise
N/A	Various	Enterprise
Total Enterprise Funds		·
State Capital Projects Funds:		
NM State Treasurer	State Capital Projects	Capital Projects
Total State Capital Project Funds:		
Agency Fund:		
Wells Fargo Bank New Mexico	Inmate Master Trust Account	Agency Inmate Trust
Total Agency Fund Cash		

SHARE System Fund No.	Type of Account	Interest Bearing	Bank/DFA Statement Balance at 06/30/10	Reconciled Book Balance at 06/30/10
90700	State Treasury	No	\$ 39,358,383	\$ 39,358,383
89800	State Treasury	No	232,409	232,409
91500	State Treasury	No	6,215,452	6,215,452
N/A	Petty Cash	No	2,075	2,075
			45,808,319	45,808,319
90200	State Treasury	No	922,700	922,700
			922,700	922,700
7700	State Treasury	Yes	1,771,831	1,771,831
N/A	Petty Cash	No	3,250	3,250
			1,775,081	1,775,081
99700	State Treasury	No	330,779	330,779
			330,779	330,779
55700	Checking	No	1,437,404	795,119
			1,437,404	795,119

NOTE 5: CAPITAL ASSETS

The changes in capital assets for the year are as follows:

	Beginning Balance 07/01/09			Adjustments	Beginning Adjusted Balance 7/01/09		
Governmental-type Activities:							
Buildings and Improvements	\$	43,186,822	\$	•	\$	43,186,822	
Improvements other than Buildings		3,059,227				3,059,227	
Machinery and Equipment		20,674,960		4,560,524		25,235,484	
Automotive		2,956,918				2,956,918	
Total Capital Assets at Historical Cost		69,877,927		4,560,524		74,438,451	
Less: Accumulated Depreciation							
Buildings and Improvements		13,987,414		-		13,987,414	
Improvements other than Buildings		429,578		-		429,578	
Machinery and Equipment		12,794,835		3,338,793		16,133,628	
Automotive		2,513,535				2,513,535	
Total Accumulated Depreciation		29,725,362		3,338,793		33,064,155	
Governmental Activities Capital Assets, Net	\$	40,152,565	\$	1,221,731	\$	41,374,296	
Business-type Activities:							
Buildings and Improvements	\$	630,488	\$	-	\$	630,488	
Machinery and Equipment		2,008,422		-		2,008,422	
Automotive		639,612		-		639,612	
Total Capital Assets at Historical Cost		3,278,522		•		3,278,522	
Less: Accumulated Depreciation							
Machinery and Equipment		1,836,940		-		1,836,940	
Buildings and Improvements		447,345		-		447,345	
Automotive		617,672		-		617,672	
Total Accumulated Depreciation		2,901,957		-		2,901,957	
Enterprise Fund Capital Assets, Net	\$	376,565	\$	-	\$	376,565	

ľ	Net Transfers		Additions		Deletions		Ending Balance 06/30/10
\$	(11,888,513)	\$	874,807	\$	(40,050)	\$	32,133,066
	(292,747)		49,283		-		2,815,763
	107,087		2,894,337		(5,256,048)		22,980,860
	-		-		(381,323)		2,575,595
	(12,074,173)		3,818,427		(5,677,421)		60,505,284
	(4,861,391)		1,607,730		(37,764)		10,695,989
	(26,022)		138,524		-		542,080
	-		1,725,919		(5,010,158)		12,849,389
	-		120,656		(526,468)		2,107,723
	(4,887,413)		3,592,829		(5,574,390)		26,195,181
	(7,186,760)	<u>\$</u>	225,598	\$	(103,031)	\$	34,310,103
\$		\$	_	\$		\$	630,488
Ψ		Ψ	54,775	Ψ	-	Ψ	2,063,197
	_		54,775		(21 115)		
		_	54,775	_	(21,115)	_	618,497 3,312,182
	•		34,773		(21,115)		3,312,102
	-		38,519		(21,115)		1,854,344
	-		23,540		-		470,885
	-		23,863		-		641,535
	-		85,922		(21,115)	_	2,966,764
\$	-	\$	(31,147)	\$	-	\$	345,418

All Capital Assets listed above are being depreciated. The Corrections Department does not have any Capital Assets that are not being depreciated, such as land.

Depreciation expense for the current year is \$3,592,829 and \$85,922 for the governmental and enterprise funds, respectively. On the Statement of Activities, these amounts are included in the Public Safety-Corrections and Corrections Industries categories, accordingly.

The Department transferred, at a net book value \$7,186,760. The amount consists of transferring title of its Central Office Administration Building and the Training Academy Complex to the General Services Department (GSD) in the amount of \$7,293,847 and transferred in from other state agencies \$107,087.

Detailed information regarding the capital asset adjustment is disclosed in Note 11.

# NOTE 6: RETIREMENT PLANS (STATE PERA & ERA)

## **PERA Plan Description**

Substantially all of the Corrections Department's full time employees participate in a public employee retirement system authorized under the Public Employees' Retirement Act (Chapter 10, Article 11 NMSA 1978). The Public Employees Retirement Association (PERA) is the administrator of the plan, which is a cost-sharing multiple-employer defined benefit retirement plan. The plan provides for retirement, disability benefits, survivor benefits and cost-of-living adjustments to plan members and beneficiaries. PERA issues a separate, publicly available financial report that includes financial statements and required supplementary information for the plan. A copy of that report may be obtained by writing to PERA, P.O. Box 2123, Santa Fe, New Mexico, 87504-2123. The report is also available on PERA's website at www.pera.state.nm.us.

#### **Funding Policy**

PERA plan members are required to contribute 7.42% of their gross salary for non-custody employees and 4.78% of their gross salary for custody employees. The Corrections Department is required to contribute 16.59% of the gross salary for non-custody employees and 25.72% of the gross salary for custody employees. From the 2009 Legislative Session House Bill 854 temporarily shifts the burden of 1.5% of employer PERA contributions to state employees whose annual salaries exceed \$20,000. For the two-year period from July 1, 2009 to June 30, 2011, the employer contribution rates will be reduced by 1.5% and the employee contribution rates will be increased by 1.5%. After this temporary shift the burden will return to the employer. The contribution requirements of plan members and the Corrections Department is established in State statue under Chapter 10, Article 11 NMSA 1978. The requirements may be amended by acts of the legislature. The Corrections Department contributions to PERA for the years ending June 30, 2010, 2009, and 2008 were \$8,146,335, \$12,939,037, and \$8,353,900, respectively, which equal the amount of the required contributions for each year.

#### **ERA Plan Description**

Some of the Corrections Department full-time employees participate in a public employee retirement system authorized under the Educational Retirement Act (Chapter 22, Article 11 NMSA 1978). The Educational Retirement Board (ERB) is the administrator of the plan, which is a cost-sharing multiple-employer defined benefit retirement plan. The plan provides for retirement, disability benefits and cost-of-living adjustments to plan members and beneficiaries. ERB issues a separate, publicly available financial report that includes financial statements and required supplementary information. A copy of that report may be obtained by writing to ERB, P.O. Box 26129, Santa Fe, New Mexico, 87502. The report is also available on ERB's website at www.nmerb.org.

#### **ERA Funding Policy**

Effective July 1, 2009, plan members were required by statute to contribute 7.9% of their gross salary if they earned \$20,000 or less annually, and plan members earning more than \$20,000 annually were required to contribute 9.4% of their gross salary. The Corrections Department was required to contribute 12.4% of the gross covered salary for employees earning \$20,000 or less, and 10.9% of the gross covered salary of employees earning more than \$20,000 annually. The employer contribution is increasing by .75% each year until effective July 1, 2011; the employer contribution will be 13.9% of the gross covered salary. The contribution requirements of plan members and the Corrections Department are established in State statute under Chapter 22, Article 11, NMSA 1978. The requirements may be amended by acts of the legislature. The Corrections Department's contributions to ERB for the fiscal years ending June 30, 2010, 2009, and 2008, were \$792,189, \$339,197, and \$829,632, respectively, which equal the amount of the required contributions for each fiscal year.

#### NOTE 7: RETIREE HEALTH CARE

# **RHC Plan Description**

The Corrections Department contributes to the New Mexico Retiree Health Care Fund, a cost-sharing multiple-employer defined benefit postemployment healthcare plan administered by the New Mexico Retiree Health Care Authority (RHCA). The RHCA provides health care insurance and prescription drug benefits to retired employees of participating New Mexico government agencies, their spouses, dependents, and surviving spouses and dependents. The RHCA Board was established by the Retiree Health Care Act (Chapter 10, Article 7C, NMSA 1978). The Board is responsible for establishing and amending benefit provisions of the healthcare plan and is also authorized to designate optional and/or voluntary benefits like dental, vision, supplemental life insurance, and long-term care policies.

Eligible retirees are: 1) retirees who make contributions to the fund for at least five years prior to retirement and whose eligible employer during that period of time made contributions as a participant in the RHCA plan on the person's behalf unless that person retires before the employer's RHCA effective date, in which the event the time period required for employee and employer contributions shall become the period of time between the employer's effective date and the date of retirement; 2) retirees defined by the Act who retired prior to July 1, 1990; 3) former legislators who served at least two years; and 4) former governing authority members who served at least four years.

The RHCA issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for the postemployment healthcare plan. That report and further information can be obtained by writing to the Retiree Health Care Authority at 4308 Carlisle NE, Suite 104, Albuquerque, NM 87107.

## **Funding Policy**

The Retiree Health Care Act (Section 10-7C-13 NMSA 1978) authorizes the RHCA Board to establish the monthly premium contributions that retirees are required to pay for healthcare benefits. Each participating retiree pays a monthly premium according to a service based subsidy rate schedule for the medical plus basic life plan plus an additional participation fee of five dollars if the eligible participant retired prior to the employer's RHCA effective date or is a former legislator or former governing authority member. Former legislators and governing authority members are required to pay 100% of the insurance premium to cover their claims and the administrative expenses of the plan. The monthly premium rate schedule can be obtained from the RHCA or viewed on their website at www.nmrhca.state.nm.us.

The Retiree Health Care Act (Section 10-7C-15 NMSA 1978) is the statutory authority that establishes the required contributions of participating employers and their employees. During the fiscal year ended June 30, 2010, the statute required each participating employer to contribute 1.3% of each participating employee's annual salary; each participating employee is required to contribute .65% of their salary. In the fiscal years ending June 30, 2011 through June 30, 2013 the contribution rates for employees and employers will rise as follows:

For employees who are not members of an enhanced retirement plan the contribution rates will be:

<u>Fiscal Year</u>	Employer Contribution Rate	Employee Contribution Rate
FY11	1.666%	.833%
FY12	1.834%	.917%
FY13	2.000%	1.000%

For employees who are members of an enhanced retirement plan (correctional officers) the contribution rates will be:

Fiscal Year	<b>Employer Contribution Rate</b>	<b>Employee Contribution Rate</b>
FY11	2.084%	1.042%
FY12	2.292%	1.146%
FY13	2.500%	1.250%

Also, employers joining the program after 1/1/98 are required to make a surplus-amount contribution to the RHCA based on one of two formulas at agreed-upon intervals.

Employers joining the program after 1/1/98 are also required to make a surplus-amount contribution to the RHCA based on one of two formulas at agreed-upon intervals.

The RHCA plan is financed on a pay-as-you-go basis. The employer, employee and retiree contributions are required to be remitted to the RHCA on a monthly basis. The statutory requirements for the contributions can be changed by the New Mexico State Legislature.

The Corrections Department contributions to the RHCA for the years ended June 30, 2010, 2009, and 2008 were \$1,467,901, \$1,772,339, and \$1,702,769, respectively, which equal the required contributions for each year.

### NOTE 8: FUNDS HELD IN TRUST BY OTHERS

The Department, through the Penitentiary of New Mexico (PNM), is an income beneficiary of a portion of the State Permanent Fund derived from trust lands assigned to PNM by the Fergusson Act of 1898 and the New Mexico Enabling Act of 1910. These Acts together transferred surface acres and mineral acres of Federal Land to the Territory of New Mexico. The grants stipulate that such lands are to be held in trust for the benefit of specifically identified state institutions.

The Department is also an income beneficiary of a portion of the State Charitable, Penal and Reformatory Institutions Permanent Fund derived from trust lands assigned to PNM by the Fergusson Act of 1898 and the New Mexico Enabling Act of 1910.

Responsibility for the investment of the State Permanent Fund resides with the State Investment Officer. Because the Department does not control the funds, they are not reflected in the accompanying financial statements. Income from the trust is required to be used for the care and custody of adult offenders and is recognized in the general fund as a component of other state fund revenues.

At June 30, 2010 the value of the Department's interest in the State Permanent Fund was \$179,085,363 at market. Income from the trust for the year then ended was \$10,600,005.

The value of the Department's interest in the State Charitable, Penal and Reformatory Institutions Fund was 1/7th of the fair market value, which was \$80,113,211 at June 30, 2010. Income from the trust for the year then ended was \$683,046.

## **NOTE 9: OPERATING LEASE COMMITMENTS**

The Department is obligated for office space lease agreements for Probation and Parole Division field offices, copier and mailing equipment leases Department wide, and GSD Motor Transportation Pool vehicle leases Department wide, all being accounted for as operating leases. Operating leases do not give rise to property rights or lease obligations; therefore, the results of these lease agreements are not reflected in the Department's account groups.

Future minimum annual payments under operating lease agreements for facilities, vehicles, and equipment are as follows:

Year Ended June 30,	
2011	\$ 3,969,527
2012	3,639,916
2013	3,224,183
2014	2,489,517
2015	2,287,356
Thereafter	 4,430,287
Total Minimum Lease Payments	\$ 20,040,786

During the year ended June 30, 2010, general fund operating lease expenditures for facilities, vehicles, and equipment totaled \$4,686,705.

Beginning on October 1, 2001 most of the vehicles originally purchased, owned and maintained by NMCD were transferred to the General Services Department (GSD). The following schedule identifies the amount of expected payments for these vehicles. These amounts are also included in the above schedule.

2011	\$ 1,338,549
2012	1,265,045
2013	1,265,045
2014	1,265,045
2015	1,265,045
Thereafter	 1,265,045
Total Minimum Lease Payments	\$ 7,663,774

The Corrections Industries Division is lessor of farmland at the minimum unit of the Central New Mexico Correctional Facility in Los Lunas, New Mexico. The following schedule identifies the amount of expected farm rent revenue for the enterprise fund:

Year Ended June 30,	
2011	\$ 135,640
Total Minimum Lease Payments	\$ 135,640

The Penitentiary of New Mexico is lessor of corral space outside the secured perimeter of the prison facility in Santa Fe, New Mexico. The following schedule identifies the amount of expected rent revenue for the general fund:

Year Ended June 30,	
2011	\$ 2,550
Total Minimum Lease Payments	\$ 2,550

#### NOTE 10: CHANGES IN LONG-TERM LIABILITIES

The changes in long-term liabilities for government type activities are as follows:

	I	Balance				Balance
Compensated Absences:	В	eginning	Increase	(Decrease)		Ending*
Annual Leave	\$	4,051,863	\$ 4,049,522	\$ (4,176,423)	\$	3,924,962
Compensatory Leave		380,987	1,286,147	(1,302,543)		364,591
Sick Leave		88,651	42,176	(55,185)	_	75,642
Total Long-Term Liabilities	\$	4,521,501	\$ 5,377,845	\$ (5,534,151)	\$	4,365,195

The changes in long-term liabilities for business-type activities are as follows:

Compensated Absences:	'	Balance leginning	ie	ncrease	(F	Decrease)	_	Balance Ending*
Annual Leave Compensatory Leave Sick Leave	\$	105,188 9,919	\$	57,762 20,447	\$	(93,714) (17,655)	\$	69,236 12,711
Total Long-Term Liabilities	\$	115,107	\$	78,209	\$	(111,369)	\$	81,947

\*The estimated amount expected to be paid for Compensated Absences within one year is \$4,365,195, which is listed on the Statement of Net Assets on page 13. The General Operating Funds typically have been used to liquidate long-term liabilities like capital leases and compensated absences. The General Operating Funds used are SHARE funds 89800, 90200, 90700, and 91500. The entire balance of \$81,947 for the business-type activities is expected to be paid for within one year.

# NOTE 11: RESTATEMENT DISCLOSURE

A restatement in capital assets is disclosed in order to comply with the implementation of a Governmental Accounting Standards Board (GASB) pronouncement No. 51. GASB # 51, Accounting and Financial Reporting for Intangible Assets, is effective for periods beginning after June 15, 2009 (FY10). "The objective of this Statement is to establish accounting and financial reporting requirements for intangible assets". The Department has one intangible asset (software) being reported within the financial statements. The software is accounted for in the Machinery and Equipment category of its' capital assets. In addition, detail information is disclosed in Note 5.

	Government- Wide Level
Net Assets - Beginning	\$ 48,872,551
To record intangible capital asset	1,221,731
Net Assets, beginning, restated	\$ 50,094,282

#### NOTE 12: OTHER FINANCING SOURCES AND OPERATING TRANSFERS

# Transfer In/Out:

During the fiscal year, the Department received and transferred funds that were recorded as "Other Financing Sources/Uses". These amounts include (1) \$284,588,800 of State General Fund Appropriations. (2) \$243,724 was received from GSD Risk Management Division for costs related to legal staff defending the Department in Pro Se cases. (3) \$3,000,000 was transferred to the Department of Finance & Administration as part of Laws of 2009, Special Session, Chapter 2, Section 1 (House Bill 3) for the purpose of meeting appropriations from the General Fund. (4) \$432,990 was received from the State Board of Finance for ongoing projects being conducted throughout the state. (5) The Department transferred to the State General Fund as part of its reversions \$39,160,877. This amount includes \$20,000,000 in which the Department was allocated a portion of the American Recovery and Reinvestment Act (ARRA) Funds - State Fiscal Stabilization Funds (SFSF), Government Services. The Department used the SFSF funds in lieu of general fund during the fiscal year. Additionally two Executive Orders were imposed to the Department totaling \$12,571,400: (1) as part of encumbrance and expenditure reduction and (2) for employee furloughs in order to assist in the fiscal year 2010 budget shortfall (additional information regarding this amount can be found in Note 2-8 starting on page 37). The following is a breakdown of these transactions by fund:

		SHARE Agency / Fund	Т	ransfer In	Tı	ransfer Out
State G	General Fund Appropriations					
(1) S	SHARE System Fund 90200	34101-85300	\$	3,790,600	\$	-
(1) S	SHARE System Fund 90700	34101-85300	2	250,416,600		-
(1) S	SHARE System Fund 91500	34101-85300		30,381,600		-
Total S	State General Fund Appropriations		\$ 2	284,588,800	\$	-
Genera	al Fund					
(2) S	SHARE System Fund 90700	35000-35703	\$	243,724	\$	-
(3) S	SHARE System Fund 90200	34101-85300		•		1,500,000
(3) S	SHARE System Fund 91500	34101-85300		-		1,500,000
Total O	perating Transfers - General Fund		\$	243,724	\$	3,000,000
State C	Capital Projects Fund					
(4) S	SHARE System Fund 99700	34100-66400	\$	432,990	\$	
Total O	perating Transfers - State Capital Projects Fund		\$	432,990	\$	•
State G	ieneral Fund Reversions					
(5) S	SHARE System Fund 90200	34100-85300	\$	-	\$	150,000
(5) S	SHARE System Fund 90700	34100-85300		-		36,553,404
٠,	SHARE System Fund 91500	34100-85300		-		2,456,465
(5) S	SHARE System Fund 99700	34100-85300		-		1,008
Total S	tate General Fund Reversions		\$	-	\$	39,160,877

During the fiscal year, the Department transferred capital assets with a net book value of \$7,293,847 to the State of New Mexico General Services Department and transferred in \$107,087 from other state agencies. This transfer in/out of capital assets is recorded at the government-wide level financial statements on the Statement of Activities.

#### NOTE 13: CONCENTRATIONS AND INTERFUND TRANSACTIONS

Substantially all Corrections Industries Division sales are to other government agencies.

In addition, the Enterprise Fund (Corrections Industries) conducts business with the Corrections Department General Fund in the form of sales of goods and services. These sales are at list price unless a sale price or other discount is also available to other customers. Sales to the general fund during fiscal year ended June 30, 2010 amounted to \$1,669,972.

Inmates at various institutions are required to work for the institutions or provide direct labor in the Corrections Industries work programs reflected in Schedules C-1 and C-2. These inmates are compensated at nominal rates, and their earnings are paid to the credit of the inmate trust accounts reported in the Agency Fund. During fiscal year ended June 30, 2010 the Enterprise Fund incurred \$251,951 in inmate wages expense.

The inmates make purchases from the facility canteen (commissaries), which result in Other State Funds revenues to the General Fund. During fiscal year ended June 30, 2010 the General Fund recorded \$1,258,272 in such revenues.

# NOTE 14: CONTINGENT LIABILITIES (CLAIMS & JUDGMENTS)

The Department as a State Agency defined in the New Mexico Tort Claims Act, is insured through the State of New Mexico General Services Department, Risk Management Division. The Office of Risk Management Division pays annual premiums for coverage provided in the following areas:

- Liability and civil rights protection for claims made by others against the State of New Mexico;
- 2. Coverage to protect the State of New Mexico's property and assets; and
- 3. Fringe benefit coverage for State of New Mexico employees.

In the case of civil actions or claims against the Department for financial damages, the Department's certificate of insurance with Risk Management does not cover claims for back wages but does cover civil rights claims for other compensatory damages.

The Department is involved in several pending legal matters involving back wages. The risk of loss in most of these cases is deemed to be "slight to moderate" by the Department's counsel and management and the potential loss would not materially adversely affect the financial statements.

## NOTE 15: BOND PROCEEDS

To comply with Governmental Accounting Standards Board Statement No. 33 (GASBS 33), Accounting and Financial Reporting for Nonexchange Transactions, the Department has been authorized by the Legislature for a portion bond proceeds. The Severance Tax Bonds were appropriated by Laws of 2007, Chapter, 42, Section 7 to plan, design, construct, equip, and furnish a kitchen and roof project, including repairs, at Correctional Centers. Under the modified accrual basis of accounting, GASBS 33 requires that the recognition of revenues and expenditures occur only when all applicable eligibility requirements have been met. The Department request draw downs from the State Board of Finance and recognizes revenue only when the eligibility requirements have been met. The Department requested \$432,990 during the year ended June 30, 2010.

#### NOTE 16: FUND BALANCE

## **Reserved for Subsequent Year Expenditure**

This reserve was created to represent the portion of fund balance that has been from special appropriations or requested by the Department by the New Mexico State Legislature for use in the subsequent fiscal year.

The Department did request the use of \$1,500,000 and \$250,000 in its fiscal year 2011 request and \$100,000 and \$250,000 in its fiscal year 2012 request. These amounts requested were in the General Operating Fund 90700 and 91500, respectively, thereby reducing the amount of the appropriation request. In addition, the Department maintains a cash balance designation for contingency purposes. This designation is less than one half of one percent (.5%) of the total operating budget.

The Community Corrections Special Revenue fund statutorily does not revert to the State General Fund. The Department has requested to use \$700,000 in its fiscal year 2012 request, thereby reducing the amount of the current year appropriation request.

The following is a breakout of the Reserved for Subsequent Year Expenditures for use in the subsequent years:

Reserved for Subsequent Years Expenses
Governmental Funds
General Operating Fund
Community Corrections Special Revenue Fund

#### **Unreserved, Designated for Future Expenditures:**

This designation is used to restrict the use of cash balance amounts that would be requested for re-budget in future vears.

\$ 5,609,117

\$ 6,309,117

700,000

All excess budget amounts remaining in the Community Corrections Special revenue fund at fiscal year-end statutorily does not revert to the State General Fund.

The following is a breakout of the Unreserved, Designated for Future Expenditures:

Governmental Funds
General Operating Fund
Community Corrections Special Revenue Fund
\$ 157,130
25,324
\$ 182,454

#### NOTE 17: OFFICE OF THE STATE AUDITOR: SPECIAL AUDIT

The results of the fiscal year 2009 audit identified a weakness within the Department's contracting process and providing supporting documentation for select contracts. Due to this finding, the New Mexico Office of the State Auditor is in the process of performing a special audit over select contracts the Department holds with certain vendors. At the time of this audit report, the results of this special audit are unknown.

# NOTE 18: NEW PRONOUNCEMENTS

Effective for fiscal years beginning after June 15, 2010, GASB 54—Fund Balance Reporting and Governmental Fund Type Definitions will provide modifications to, and additional types of, fund balance classifications. This statement will enhance the usefulness of fund balance information to provide more consistency among the classifications and will establish reporting standards for all governments that report governmental funds.

Effective for fiscal years beginning after June 15, 2010, *GASB 59—Financial Instruments Omnibus*. The objective of this Statement is to update and improve existing standards regarding financial reporting and disclosure requirements of certain financial instruments and external investment pools for which significant issues have been identified in practice. This Statement provides for the following amendments:

- National Council on Governmental Accounting Statement 4, Accounting and Financial Reporting Principles for Claims and Judgments and Compensated Absences, is updated to be consistent with the amendments to GASB Statement No. 53, Accounting and Financial Reporting for Derivative Instruments, regarding certain financial guarantees.
- Statements No. 25, Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined
  Contribution Plans, and No. 43, Financial Reporting for Postemployment Benefit Plans Other Than Pension
  Plans, are amended to remove the fair value exemption for unallocated insurance contracts. The effect of
  this amendment is that investments in unallocated insurance contracts should be reported as interest-earning
  investment contracts according to the provisions of paragraph 8 of Statement No. 31, Accounting and
  Financial Reporting for Certain Investments and for External Investment Pools.
- Statement 31, is clarified to indicate that a 2a7-like pool, as described in Statement 31, is an external
  investment pool that operates in conformity with the Securities and Exchange Commission's (SEC) Rule 2a7
  as promulgated under the Investment Company Act of 1940, as amended.
- Statement No. 40, Deposit and Investment Risk Disclosures, is amended to indicate that interest rate risk information should be disclosed only for debt investment pools—such as bond mutual funds and external bond investment pools—that do not meet the requirements to be reported as a 2a7-like pool.
- Statement 53 is amended to:
  - Clarify that the net settlement characteristic of Statement 53 that defines a derivative instrument is not met by a contract provision for a penalty payment for nonperformance.
  - Provide that financial guarantee contracts included in the scope of Statement 53 are limited to financial guarantee contracts that are considered to be investment derivative instruments entered into primarily for the purpose of obtaining income or profit.
  - Clarify that certain contracts based on specific volumes of sales or service revenues are excluded from the scope of Statement 53.
  - Provide that one of the "leveraged yield" criteria of Statement 53 is met if the initial rate of return on the companion instrument has the potential for at least a doubled yield.

Although early implementation is encouraged, the State of New Mexico has decided to implement these new pronouncements for fiscal year ending June 30, 2011. Because of this, we do not know how these modifications will impact the Department's financial statements, at this point in time.

#### NOTE 19: JPA AND MOU DISCLOSURE

The Department was a party to the following Joint Power Agreements (JPA) and Memorandums of Understanding (MOU) during fiscal year 2010:

Inmate Labor – JPA between NMCD and Energy Minerals and Natural Resources Department (EMNRD) to provide inmate forestry work camp that will provide training and labor for fire suppression. JPA will incorporate inmates at the Central New Mexico Correctional Facility (CNMCF) and NMCD Women's Correctional Facility.

- o Responsible Party for Operations: EMNRD
- o Time period: October 14, 1997 to indefinite
- o Total estimated amount of Project: \$112,105
- o Portion Applicable to NMCD: -0-
- Amount Agency Contributed in Fiscal Year 2010: -0-
- o Audit Responsibility: EMNRD
- o Revenue Reported: NMCD

Inmate Labor – JPA between NMCD and Energy Minerals and Natural Resources Department (EMNRD) to provide inmate labor to maintain New Mexico State Parks.

- o Responsible Party for Operations: EMNRD
- o Time period: July 20, 2001 to indefinite
- o Total estimated amount of Project: \$149,000
- o Portion Applicable to NMCD: -0-
- o Amount Agency Contributed in Fiscal Year 2010: -0-
- o Audit Responsibility: EMNRD
- Revenue Reported: NMCD

NM Tort Claims Act – JPA between NMCD and General Services Department, Risk Management Division to provide legal representation of NMCD employees pursuant to the New Mexico Tort Claims Act (Pro Se cases). Yearly allotment made to the NMCD Office of General Counsel.

- Responsible Party for Operations: General Services Department (GSD)
- o Time period: July 1, 2008 to June 30, 2012
- Total estimated amount of Project: \$243,724
- Portion Applicable to NMCD: Income
- o Amount Agency Contributed in Fiscal Year 2010: -0-
- o Audit Responsibility: GSD
- Revenue Reported: NMCD

<u>Inmate Education</u> – JPA between NMCD and Eastern New Mexico University (ENMU) to provide post secondary and vocational education for residents of New Mexico Correctional Centers in Las Cruces, Los Lunas, Santa Fe, Grants, Hagerman, and Springer, NM.

- o Responsible Party for Operations: NMCD
- o Time period: September 28, 2009 to June 30, 2010
- o Total estimated amount of Project: \$263,300
- o Portion Applicable to NMCD: \$263,300
- o Amount Agency Contributed in Fiscal Year 2010: \$263,300
- o Audit Responsibility: NMCD
- o Revenue Reported: ENMU

NOTE 19: JPA and MOU Disclosure (Continued)

<u>Inmate Education</u> – JPA between NMCD and Eastern New Mexico University (ENMU) to provide post secondary education for inmates and library support services for the residents of New Mexico Correctional Centers in Las Cruces, Los Lunas, Santa Fe, Grants, Springer, and Hagerman, NM.

- o Responsible Party for Operations: NMCD
- o Time period: September 28, 2009 to June 30, 2010
- o Total estimated amount of Project: \$16,500
- o Portion Applicable to NMCD: \$16,500
- o Amount Agency Contributed in Fiscal Year 2010: \$14,629
- o Audit Responsibility: NMCD
- o Revenue Reported: ENMU

<u>Inmate Education</u> – JPA between NMCD and Eastern New Mexico University (ENMU) to provide post secondary and vocational education for youth offenders at NMCD facilities who are twenty five years of age and under and who have less than five years to serve on their sentence.

- o Responsible Party for Operations: NMCD
- Time period: September 28, 2009 to September 30, 2010
- o Total estimated amount of Project: \$10,550
- o Portion Applicable to NMCD: \$10,550
- o Amount Agency Contributed in Fiscal Year 2010: -0-
- o Audit Responsibility: NMCD
- o Revenue Reported: ENMU

<u>Landfill / Transfer Station Work Crews</u> – JPA between NMCD and the South Central Solid Waste Authority (SCSWA) to provide inmate work crews for maintenance, beautification, and enhancement at the Corralitos landfill or transfer station in Dona Ana County.

- o Responsible Party for Operations: South Central Solid Waste Authority
- o Time period: May 5, 2005 to Indefinite
- o Total estimated amount of Project: Income
- Portion Applicable to NMCD: -0-
- o Amount Agency Contributed in Fiscal Year 2010: -0-
- o Audit Responsibility: SCSWA
- o Revenue Reported: NMCD

<u>Clinical Services</u> – JPA between NMCD and the New Mexico Department of Health (NMDOH) to provide HIV/AIDS clinical services for inmates with the HIV disease.

- o Responsible Party for Operations: NMCD
- o Time period: July 1, 2007 to June 30, 2011
- Total estimated amount of Project: \$350,000
- o Portion Applicable to NMCD: \$350,000
- Amount Agency Contributed in Fiscal Year 2010: -0-
- o Audit Responsibility: NMCD
- Revenue Reported: NMDOH

**NOTE 19:** 

JPA and MOU Disclosure (Continued)

<u>Transitional Reporting Services</u> – JPA between the New Mexico Department of Health (NMDOH) and the NMCD to provide FTE to support the Transitional Reporting Center Programs in the Albuquerque and Las Cruces areas.

- o Responsible Party for Operations: NMDOH
- o Time period: Indefinite
- o Total estimated amount of Project: \$1,000,000
- o Portion Applicable to NMCD: -0-
- o Amount Agency Contributed in Fiscal Year 2010: -0-
- o Audit Responsibility: NMDOH
- o Revenue Reported: NMCD

<u>Inmate Labor</u> – JPA between NMCD and NM Energy Minerals and Natural Resources Department (EMNRD) and Corrections Corporation of America (CCA) to provide inmate forestry work camps that will provide training and labor for fire suppression.

- o Responsible Party for Operations: EMNRD
- o Time period: October 14, 1997 to Indefinite
- o Total estimated amount of Project: \$150,000
- o Portion Applicable to NMCD: -0-
- o Amount Agency Contributed in Fiscal Year 2010: -0-
- o Audit Responsibility: EMNRD
- o Revenue Reported: NMCD

<u>Inmate Labor</u> – JPA between NMCD and the New Mexico Department of Transportation (NMDOT) to provide inmate labor for highway maintenance and beautification. Officer and inmate wages are reimbursed by NMDOT.

- o Responsible Party for Operations: NMDOT
- o Time period: June 25, 2007 to June 30, 2011
- o Total estimated amount of Project: Income
- o Portion Applicable to NMCD: -0-
- o Amount Agency Contributed in Fiscal Year 2010: -0-
- o Audit Responsibility: NMDOT
- o Revenue Reported: NMCD

Inmate Education – JPA between NMCD and Mesalands Community College to provide post secondary and vocational education for inmates at NM Correctional Centers in Santa Rosa, Clayton, Los Lunas, Grants, Las Cruces and Springer, NM.

- Responsible Party for Operations: NMCD
- o Time period: September 28, 2009 to June 30, 2010
- o Total estimated amount of Project: \$70,000
- o Portion Applicable to NMCD: \$70,000
- Amount Agency Contributed in Fiscal Year 2010: \$67,405
- o Audit Responsibility: NMCD
- Revenue Reported: Mesalands Community College

# NOTE 19: JPA and MOU Disclosure (Continued)

<u>Inmate Labor</u> – JPA between NMCD and the Santa Fe Solid Waste Management Agency (SFSWM) to provide inmate labor to perform minor maintenance, beautification, and litter control of the Caja Del Rio Landfill property and other properties as directed by the agency.

- o Responsible Party for Operations: SFSWM
- o Time period: September 1, 2001 to Indefinite
- o Total estimated amount of Project: \$90,000
- o Portion Applicable to NMCD: -0-
- o Amount Agency Contributed in Fiscal Year 2010: -0-
- o Audit Responsibility: SFSWM
- o Revenue Reported: NMCD

<u>Inmate Labor</u> – JPA between NMCD and the City of Grants to provide inmate work crews for maintenance, beautification, and enhancement at various locations in the City of Grants, New Mexico.

- o Responsible Party for Operations: City of Grants
- o Time Period: December 5, 2008 to Indefinite
- o Total Estimated amount of Project: Income
- o Portion Applicable to NMCD: -0-
- o Amount Agency Contributed in Fiscal Year 2010: -0-
- o Audit Responsibility: City of Grants
- o Revenue Reported: NMCD

<u>Inmate Labor</u> – JPA between NMCD and the City of Santa Fe to provide inmate labor to perform minor maintenance, beautification, and litter control in the Santa Fe public areas and other properties as directed by the agency.

- o Responsible Party for Operations: City of Santa Fe
- o Time Period: July 21, 2009 to Indefinite
- o Total Estimated amount of Project: \$45,000/FY
- Portion Applicable to NMCD: Income
- Amount Agency Contributed in Fiscal Year 2010: -0-
- o Audit Responsibility: City of Santa Fe
- Revenue Reported: NMCD

Inmate Labor – JPA between NMCD and the City of Las Cruces to provide inmate labor to perform minor maintenance, beautification, and litter control in the Las Cruces public areas and other properties as directed by the agency.

- Responsible Party for Operations: City of Las Cruces
- Time Period: July 28, 1998 to Indefinite
- o Total Estimated amount of Project: Income
- Portion Applicable to NMCD: -0-
- o Amount Agency Contributed in Fiscal Year 2010: -0-
- o Audit Responsibility: City of Las Cruces
- Revenue Reported: NMCD

#### NOTE 19: JPA and MOU Disclosure (Continued)

<u>Legal Representation</u> – MOU between NMCD and the Attorney General's Office (AG) to provide legal representation of NMCD and its employees in federal and habeas corpus proceedings.

- Responsible Party for Operations: NMCD
- o Time period: July 1, 2009 Indefinite
- o Total estimated amount of Project: \$25,000 +
- o Portion Applicable to NMCD: \$25,000 +
- o Amount Agency Contributed in Fiscal Year 2010: \$3,636
- o Audit Responsibility: NMCD
- o Revenue Reported: NM Attorney General

Inmate Tracking – MOU between NMCD and the New Mexico Human Services Department for the tracking of all inmates and parolees named in Child Support Enforcement Cases.

- o Responsible Party for Operations: HSD / NMCD
- o Time Period: June 4, 2003 Indefinite
- o Total Estimated Amount of Project: -0-
- o Portion Applicable to NMCD: -0-
- o Amount Agency Contributed in Fiscal Year 2010: -0-
- Audit Responsibility: HSD / NMCD
- Revenue Reported: Agreement only, no funds transferred

<u>Educational Travel Reimbursement</u> – MOU between NMCD and the Northeast New Mexico Detention Facility (NENMDF) to reimburse NENMDF for travel costs associated with NMCD educational/training classes.

- o Responsible Party for Operations: NMCD / NENMDF
- o Time Period: October 1, 2008 October 1, 2010
- Total Estimated Amount of Project: Undetermined
- o Portion Applicable to NMCD: Agreed Upon Costs
- o Amount Agency Contributed in Fiscal Year 2010: -0-
- o Audit Responsibility: NMCD / NENMDF
- o Revenue Reported: NENMDF

<u>Educational Travel Reimbursement</u> – MOU between NMCD and the Guadalupe County Correctional Facility to reimburse GCCF for travel costs associated with NMCD educational/training classes.

- Responsible Party for Operations: NMCD / GCCF
- o Time Period: October 1, 2008 October 1, 2010
- Total Estimated Amount of Project: Undetermined
- Portion Applicable to NMCD: Agreed Upon Costs
- Amount Agency Contributed in Fiscal Year 2010: -0-
- Audit Responsibility: NMCD / GCCF
- o Revenue Reported: GCCF

#### NOTE 19:

JPA and MOU Disclosure (Continued)

<u>Training of Personnel from Central America</u> – MOU between NMCD and Department of State, Bureau for International Narcotics and Law Enforcement Affairs (INL) for training and mentoring of corrections personnel from Central America.

- o Responsible Party for Operations: NMCD / INL
- o Time Period: April 7, 2009 March 31, 2010
- o Total Estimated Amount of Project: Actual Cost/Reimbursement
- o Portion Applicable to NMCD: -0-
- o Amount Agency Contributed in Fiscal Year 2010: \$75,198
- o Audit Responsibility: NMCD / INL
- o Revenue Reported: NMCD

<u>Training of Personnel from Central America</u> – MOU between NMCD and Department of State, Bureau for International Narcotics and Law Enforcement Affairs (INL) for training and mentoring of corrections personnel from Central America.

- Responsible Party for Operations: NMCD / INL
- o Time Period: February 24, 2010 January 31, 2011
- o Total Estimated Amount of Project: Actual Cost/Reimbursement
- o Portion Applicable to NMCD: -0-
- o Amount Agency Contributed in Fiscal Year 2010: \$27,430
- o Audit Responsibility: NMCD / INL
- Revenue Reported: NMCD

<u>Collective Bargaining Negotiations</u> – MOU between NMCD, Multiple Agencies and Department of Finance & Administration (DFA) for the representation during collective bargaining negotiations.

- Responsible Party for Operations: NMCD
- Time Period: May 4, 2005 Indefinite
- o Total Estimated Amount of Project: \$32,310
- o Portion Applicable to NMCD: \$32,310
- Amount Agency Contributed in Fiscal Year 2010: \$32,310
- o Audit Responsibility: NMCD
- o Revenue Reported: DFA

<u>Inmate Labor</u> – MOU between NMCD and New Mexico Department of Military Affairs (NMDMA) for inmate labor to perform janitorial and maintenance services.

- Responsible Party for Operations: NMDMA
- o Time Period: April 25, 2005 Indefinite
- Total Estimated Amount of Project: Income
- Portion Applicable to NMCD: -0-
- o Amount Agency Contributed in Fiscal Year 2010: -0-
- Audit Responsibility: NMDMA
- Revenue Reported: NMCD

NOTE 19:

JPA and MOU Disclosure (Continued)

<u>Hepatitis C Medication and Pharmaceutical Consulting</u> – MOU between NMCD and New Mexico Department of Health (NMDOH) to provide Hepatitis C medication and consulting to NMCD inmates with the HCV Disease.

- Responsible Party for Operations: NMCD
- Time Period: April 25, 2005 Indefinite
- Total Estimated Amount of Project: Reimbursement of actual Costs
- o Portion Applicable to NMCD: Reimbursement of actual Costs
- o Amount Agency Contributed in Fiscal Year 2010: \$147,948
- o Audit Responsibility: NMCD
- o Revenue Reported: NMDOH

<u>International and Domestic Terrorism Taskforce</u> – MOU between NMCD and the Federal Bureau of Investigations (FBI) to form the New Mexico Joint Terrorism Taskforce.

- o Responsible Party for Operations: NMCD / FBI
- o Time Period: April 25, 2005 Indefinite
- o Total Estimated Amount of Project: Income
- o Portion Applicable to NMCD: -0-
- o Amount Agency Contributed in Fiscal Year 2010: -0-
- Audit Responsibility: FBI
- Revenue Reported: NMCD

10 Year Inmate Population Projections – MOU between NMCD and the New Mexico Sentencing Commission to develop sound 10-year inmate population projections.

- o Responsible Party for Operations: NMCD
- o Time Period: July 1, 2009 June 30, 2010
- o Total estimated amount of project: \$22,000
- o Portion applicable to NMCD: \$22,000
- Amount Agency Contributed in Fiscal Year 2010 \$22,000
- Audit Responsibility: NMCD
- o Revenue Reported: NMSC

<u>Substance Abuse Program Re-Entry Conference</u> – MOU between NMCD, and the Bernalillo county Department of Public Safety, Substance Abuse Division to utilize funding from the Residential Substance Abuse Treatment Grant to support Re-Entry Conference developed by Bernalillo County.

- Responsible Party for Operations: NMCD/Bernalillo County
- o Time Period: January 14, 2010 February 2010
- Total estimated amount of project: \$6,750
- Portion applicable to NMCD: \$6,750
- Amount Agency Contributed in Fiscal Year 2010: \$6,750
- Audit Responsibility: NMCD
- Revenue Reported: Bernalillo county

#### NOTE 19: JPA and MOU Disclosure (Continued)

Regional Fugitive Task Forces – MOU between NMCD and the United States Marshal's Service to form the regional Fugitive Task Forces Per the Presidential Threat Protection Act.

- Responsible Party for Operations: NMCD
- o Time Period: Indefinite
- o Total Estimated Amount of Project: Actual Cost/Reimbursement
- Portion Applicable to NMCD: Actual Cost/Reimbursement
- o Amount Agency Contributed in Fiscal Year 2010: \$9,124
- Audit Responsibility: NMCD / US Marshal's Service
- o Revenue Reported: NMCD

<u>Espanola Westside Weed and Seed Initiative</u> – MOU between NMCD/PPD and the City of Espanola to weed out violent crime, gang, and drug activity, while restoring the community through revitalization and education.

- o Responsible Party for Operations: NMCD / City of Espanola
- o Time Period: April 1, 2009 April 1, 2010
- o Total Estimated Amount of Project: \$38,500
- o Portion Applicable to NMCD: Reimbursement
- o Amount Agency Contributed in Fiscal Year 2010: -0-
- o Audit Responsibility: City of Espanola
- o Revenue Reported: NMCD

Advocacy and Training to Women at WNMCF – MOU between NMCD and the New Mexico Coalition of Sexual Assault Programs to provide advocacy and training regarding the crimes of Domestic Violence, sexual assault, and stalking to women and staff at the Western New Mexico Correctional Facility (WNMCF).

- Responsible Party for Operations: NMCD / NMCSAP
- o Time Period: April 7, 2009 March 31, 2010
- o Total Estimated Amount of Project: -0-
- o Portion Applicable to NMCD: -0-
- o Amount Agency Contributed in Fiscal Year 2010: -0-
- o Audit Responsibility: NMCSAP / NMCD
- o Revenue Reported: NMCSAP

<u>Albuquerque Safe Streets Task Force</u> – MOU between NMCD/PPD and the Federal Bureau of Investigations (FBI) for inter-agency cooperation and formalizing inter-agency relationships for policy guidance, planning, training, public and media relations.

- Responsible Party for Operations: NMCD / FBI
- Time Period: April 8, 2009 Duration of SSTF Operations
- o Total Estimated Amount of Project: Actual Cost/Reimbursement
- o Portion Applicable to NMCD: Actual Cost/Reimbursement
- Amount Agency Contributed in Fiscal Year 2010: -0-
- o Audit Responsibility: NMCD / FBI
- o Revenue Reported: NMCD

#### **GENERAL FUND**

The General Fund is used to account for resources traditionally associated with government, which are not required legally or by sound financial management to be accounted for in another fund.

The General Fund is comprised of the New Mexico Corrections Department Performance Based Budgeting by Programs and Non-Program budgets. Non-Program budgets are labeled as traditional budgets for the ASD Building Fund, the Computer System Enhancement, various other Special Appropriation Z Codes, the ARRA Fund, and the State Capital Projects Fund as listed below. The General Fund is accounted for at the Department of Finance and Administration within the Statewide Human Resources, Accounting, and Management Reporting System (SHARE) Fund 90700 unless otherwise noted.

## Program Support (Fund 90700)

Administrative Services Division (ASD) Information Technology Division (ITD)

# Inmate Management and Control (Fund 90700)

Health Services Bureau (HSB)
Adult Prisons Division (APD)
Corrections Training Academy (CTA)
Western New Mexico Correctional Facility (WNMCF)
Southern New Mexico Correctional Facility (SNMCF)
Penitentiary of New Mexico (PNM)
Central New Mexico Correctional Facility (CNMCF)
Roswell Correctional Center (RCC)

# Inmate Programming (Fund 90700)

Education Bureau (EDB) Addiction Services Bureau (ASB)

Springer Correctional Center (SCC)

# **Community Offender Management (Fund 91500)**

Probation & Parole Division (PPD)

### Community Corrections / Vendor Operated (Fund 90200)

Community Corrections (CC)

# **Traditional Budget**

ARRA Fund (Fund 89000)
ASD Building Fund (Fund 89800)
Computer System Enhancement (Fund 90700)
State Capital Projects Fund (99700)

# **PROGRAM SUPPORT**

	 Budgeted	Amo	unts		tual Amounts					
	 Original		Final	Mo	dified Accrual Basis	Variance Favorable (Unfavorable)				
REVENUES State General Fund Other State Funds Inter-Agency Transfers Federal Funds Total Revenues	\$ 8,583,200 80,000 243,700 - 8,906,900	\$	8,583,200 78,342 243,700 - 8,905,242	\$	8,583,200 84,777 243,724 - 8,911,701	\$	6,435 24 - 6,459			
Rebudgeted Cash	 		-							
Total Budgeted Revenues  EXPENDITURES	\$ 8,906,900	\$	8,905,242	\$	8,911,701	\$	6,459			
Personal Services & Employee Benefits Contractual Services Other Operating Transfers Reversions	\$ 6,484,000 586,700 1,836,200	\$	6,484,000 586,700 1,834,542 -	\$	5,125,150 516,543 2,695,379 - 547,750	\$	1,358,850 70,157 (860,837) - (547,750)			
Total Budgeted Expenditures	\$ 8,906,900	\$	8,905,242	\$	8,884,822	\$	20,420			

<sup>\*</sup> Negative variance in the "Other" category is due to reclassification of expenses required for implementation of new GASB pronouncement. Reclassification was for financial statement presentation only.

### **INMATE MANAGEMENT and CONTROL**

		Budgeted	Amo	unts		tual Amounts			
	_	Original		Final	M	odified Accrual Basis	Variance Favorable (Unfavorable)		
REVENUES State General Fund Other State Funds Inter-Agency Transfers Federal Funds Total Revenues Rebudgeted Cash	\$ 232,355,900 \$ 14,778,400 - 247,134,300 -		\$	\$ 232,355,900 14,556,526 - 1,479,756 248,392,182		\$ 232,355,900 15,395,358 - 1,479,756 249,231,014		838,832 - - 838,832	
Total Budgeted Revenues	\$	247,134,300	\$	248,392,182	\$	249,231,014	\$	838,832	
EXPENDITURES  Personal Services & Employee Benefits Contractual Services Other Operating Transfers	\$	96,944,800 51,089,500 99,100,000	\$	96,571,436 51,989,500 99,831,246	\$	74,527,652 46,724,077 91,671,474	\$	22,043,784 5,265,423 8,159,772	
Reversions		<u> </u>		-		34,881,961		(34,881,961)	
Total Budgeted Expenditures	\$	247,134,300	\$	248,392,182	\$	247,805,164	\$	587,018	

### **INMATE PROGRAMMING**

	Budgeted	Amo	unts	Act	tual Amounts			
	Original		Final	Мо	dified Accrual Basis	Variance Favorable (Unfavorable)		
REVENUES								
State General Fund	\$ 9,477,500	\$	9,477,500	\$	9,477,500	\$	-	
Other State Funds	5,000		2,087		5,938		3,851	
Inter-Agency Transfers			-		-			
Federal Funds	264,400		441,836		340,637		(101,199)	
Total Revenues	9,746,900		9,921,423		9,824,075		(97,348)	
Rebudgeted Cash	 -		-		-			
Total Budgeted Revenues	\$ 9,746,900	\$	9,921,423	\$	9,824,075	\$	(97,348)	
EXPENDITURES								
Personal Services &								
Employee Benefits	\$ 8,425,000	\$	8,476,757	\$	7,690,084	\$	786,673	
Contractual Services	617,500		651,481		391,577		259,904	
Other	704,400		793,185		624,232		168,953	
Operating Transfers	-		-		-		-	
Reversions	-		-		1,119,932		(1,119,932)	
Total Budgeted Expenditures	\$ 9,746,900	\$	9,921,423	\$	9,825,825	\$	95,598	

# **COMMUNITY OFFENDER MANAGEMENT**

	 Budgeted	Amo	unts		tual Amounts	
	 Original		Final	Mc	odified Accrual Basis	 nce Favorable nfavorable)
REVENUES State General Fund Other State Funds Inter-Agency Transfers Federal Funds	\$ 30,381,600 1,700,000 -	\$	30,381,600 1,700,000 - 30,658	\$	30,381,600 2,021,894 - 30,658	\$ 321,894 - -
Total Revenues	32,081,600		32,112,258		32,434,152	321,894
Rebudgeted Cash	 -		1,500,000		<u> </u>	 (1,500,000)
Total Budgeted Revenues	\$ 32,081,600	\$	33,612,258	\$	32,434,152	\$ (1,178,106)
EXPENDITURES Personal Services &						
Employee Benefits Contractual Services Other Operating Transfers Reversions	\$ 19,642,000 39,600 12,400,000 -	\$	19,661,920 39,600 12,410,738 1,500,000	\$	18,695,198 29,526 9,543,129 1,500,000 2,456,465	\$ 966,722 10,074 2,867,609 - (2,456,465)
Total Budgeted Expenditures	\$ 32,081,600	\$	33,612,258	\$	32,224,318	\$ 1,387,940

<sup>\* \$1,500,000</sup> was re-budgeted from cash balance.

### **COMMUNITY CORRECTIONS - VENDOR OPERATED**

	 Budgeted	Amou	ınts		ual Amounts			
	 Original		Final	Мо	dified Accrual Basis	Variance Favorable (Unfavorable)		
REVENUES	 -							
State General Fund	\$ 3,790,600	\$	3,790,600	\$	3,790,600	\$	-	
Other State Funds	42,100		31,414		258,076		226,662	
Inter-Agency Transfers	-		-		•		-	
Federal Funds	-				<u> </u>		-	
Total Revenues	3,832,700		3,822,014		4,048,676		226,662	
Rebudgeted Cash	 545,700		2,045,700				(2,045,700)	
Total Budgeted Revenues	\$ 4,378,400	\$	5,867,714	\$	4,048,676	\$	(1,819,038)	
EXPENDITURES								
Personal Services &								
Employee Benefits	\$ 769,000	\$	769,000	\$	736,657	\$	32,343	
Contractual Services	9,400		9,400		1,672		7,728	
Other	3,600,000		3,589,314		2,995,007		594,307	
Operating Transfers	-		1,500,000		1,500,000		-	
Reversions	 				150,000		(150,000)	
Total Budgeted Expenditures	\$ 4,378,400	\$	5,867,714	\$	5,383,336	\$	484,378	

<sup>\* \$2,045,700</sup> was re-budgeted from cash balance.

#### **COMPUTER SYSTEMS ENHANCEMENT**

		ife-to-Date Budgeted Amounts	Amou	10 Actual ints Modified rual Basis	Act	ife-to-Date ual Amounts lified Accrual Basis	Variance Favorable (Unfavorable)		
REVENUES									
State General Fund	\$	•	\$	-	\$	•	\$	•	
Other State Funds		•		• •					
Inter-Agency Transfers Federal Funds									
Total Revenues		•		-		•		-	
Rebudgeted Cash		1,007,175		-		1,007,175		<u> </u>	
Total Budgeted Revenues	\$	1,007,175	\$	-	\$	1,007,175	\$	-	
EXPENDITURES Personal Services &									
Employee Benefits	\$	-	\$	•	\$	-	\$	-	
Contractual Services	•	934,306	·	66,865	·	186,943	•	747,363	
Other		72,869		803,129		818,738		(745,869)	
Operating Transfers		-		-		•		•	
Reversions		-		1,494		1,494		(1,494)	
Total Budgeted Expenditures	\$	1,007,175	\$	871,488	\$	1,007,175	\$	•	

\$1,007,175 was re-budgeted from cash balance.

Budget for the various projects under this budget reference was established in a previous fiscal year and will cover multiple fiscal periods that do not lapse at year-end.

<sup>\*</sup> Negative variance in the "Other" category is due to reclassification of expenses required for implementation of new GASB pronouncement. Reclassification was for financial statement presentation only.

### Z 90153 - Fund 90700

	e-to-Date ted Amounts	Amou	10 Actual nts Modified rual Basis	Amou	-Date Actual nts Modified rual Basis	Variance Favorable (Unfavorable)		
REVENUES State General Fund Other State Funds Inter-Agency Transfers Federal Funds Total Revenues	\$ 75,000 - - - - - 75,000	\$		\$	75,000 - - - - - 75,000	\$		
Rebudgeted Cash	<u> </u>		-		-		<u> </u>	
Total Budgeted Revenues	\$ 75,000	\$	-	\$	75,000	\$	-	
EXPENDITURES Personal Services & Employee Benefits	\$ -	\$	-	\$	-	\$	-	
Contractual Services Other	- 75 000		- 70 722		- 70 700		- 2.267	
Operating Transfers	75,000 -		72,733 -		72,733 -		2,267 -	
Reversions	 -		2,267		2,267		(2,267)	
Total Budgeted Expenditures	\$ 75,000	\$	75,000	\$	75,000	\$	-	

<sup>\*</sup> Budget for the various projects under this budget reference was established in a previous fiscal year and will cover multiple fiscal periods that do not lapse at year-end.

### Z 00113 - FUND 90700

	Budgeted	Amou	ints	Actual Amounts					
	 Original		Final	Modified Bas		Variance Favorable (Unfavorable)			
REVENUES State General Fund Other State Funds Inter-Agency Transfers Federal Funds Total Revenues	\$ - - - -	\$	- - - -	\$	-	\$	-		
Rebudgeted Cash	800,000		800,000				800,000		
Total Budgeted Revenues	\$ 800,000	\$	800,000	\$	-	\$	(800,000)		
EXPENDITURES  Personal Services & Employee Benefits Contractual Services Other Operating Transfers Reversions	\$ - - 800,000 - -	\$	- - 800,000 - -	\$		\$	- - 800,000 - -		
Total Budgeted Expenditures	\$ 800,000	\$	800,000	\$		\$	800,000		

<sup>\*\$800,000</sup> was re-budgeted from cash balance.

## ARRA FUND SHARE FUND 89000

	 Budgete	d Amou	ınts		tual Amounts		Variance
	Original		Final	Mo	dified Accrual Basis	Favorable (Unfavorable)	
REVENUES							
State General Fund	\$ •	\$	-	\$	-	\$	•
Other State Funds			-		•		-
Inter-Agency Transfers	-		-				-
Federal Funds	20,249,653		20,249,653		20,064,400		(185,253)
Total Revenues	20,249,653		20,249,653		20,064,400		(185,253)
Rebudgeted Cash	 		-		<u> </u>		
Total Budgeted Revenues	\$ 20,249,653	\$	20,249,653	\$	20,064,400	\$	(185,253)
EXPENDITURES							
Personal Services &							
Employee Benefits	\$ 20,004,928	\$	20,004,928	\$	20,002,398		2,530
Contractual Services	175,000		175,000		20,091		154,909
Other	69,725		69,725		41,911		27,814
Operating Transfers	 -		-		-		-
Total Budgeted Expenditures	 20,249,653	\$	20,249,653	\$	20,064,400	\$	185,253

## BUILDING FUND SHARE FUND 89800

	 ife-to-Date eted Amounts	Amou	10 Actual nts Modified rual Basis	Amo	to-Date Actual ounts Modified ocrual Basis	Variance Favorable (Unfavorable)		
REVENUES State General Fund Other State Funds Inter-Agency Transfers Federal Funds Total Revenues	\$ · · ·	\$	- - - -	\$		<b>\$</b>	- - - -	
Rebudgeted Cash	 272,384		<u> </u>		272,384		-	
Total Budgeted Revenues	\$ 272,384	\$	-	\$	272,384	\$	-	
EXPENDITURES  Personal Services &     Employee Benefits     Contractual Services     Other     Operating Transfers     Reversions	\$ - - 272,384 - -	\$	- - 121,784 - -	\$	- - 121,784 - -	\$	- - 150,600 - -	
Total Budgeted Expenditures	\$ 272,384	\$	121,784	\$	121,784		150,600	

<sup>\*\$272,384</sup> was re-budgeted from cash balance.

# GENERAL OPERATING FUND SHARE FUND 90700

	_	Budgeted	Amo	ounts	A	ctual Amounts		Variance
		Original		Final	A	Modified ccrual Basis		Favorable Infavorable)
REVENUES	r	050 404 600	•	050 404 600	•	050 440 000	•	(75.000)
State General Fund	\$	250,491,600	\$	250,491,600	\$	250,416,600	\$	(75,000)
Other State Funds		14,863,400		14,636,955		15,486,073		849,118
Inter-Agency Transfers		243,700		243,700		243,724		24
Federal Funds	_	264,400		1,921,592		1,820,393		(101,199)
Total Revenues	\$	265,863,100		267,293,847		267,966,790		672,943
Rebudgeted Cash		1,807,175		1,807,175		•		(1,807,175)
Total Budgeted Revenues	\$	267,670,275	\$	269,101,022	\$	267,966,790	\$	(1,134,232)
EXPENDITURES								
Personal Services &								
Employee Benefits	\$	111,853,800	\$	111,532,193	\$	87,342,886	\$	24,189,307
Contractual Services		53,228,006		54,161,987		47,699,062		6,462,925
Other		102,588,469		103,406,842		95,866,947		7,539,895
Operating Transfers		-		· ,		-		-
Reversions	_	-		-	_	36,553,404	_	(36,553,404)
Total Budgeted Expenditures	\$	267,670,275	\$	269,101,022	\$	267,462,299	\$	1,638,723

<sup>\* \$1,807,175</sup> was re-budgeted from cash balance. The above amounts include budgets for the various projects where the budget was established in a previous fiscal year and will cover multiple fiscal periods that do not lapse at year-end.

# PROBATION AND PAROLE GENERAL OPERATING FUND SHARE FUND 91500

		Budgeted	Amo	unts	Act	tual Amounts	Variance
		Original	Modified iginal Accrual Basis		Favorable (Unfavorable)		
REVENUES State General Fund Other State Funds Inter-Agency Transfers Federal Funds Total Revenues	<b>\$</b>	30,381,600 1,700,000 - - - 32,081,600	\$	30,381,600 1,700,000 - 30,658 32,112,258	\$	30,381,600 2,021,894 - 30,658 32,434,152	\$ 321,894 - - 321,894
Rebudgeted Cash  Total Budgeted Revenues	\$	32,081,600	\$	1,500,000 33,612,258	\$	32,434,152	\$ (1,500,000) (1,178,106)
EXPENDITURES Personal Services &							
Employee Benefits Contractual Services Other Operating Transfers Reversions	\$	19,642,000 39,600 12,400,000	\$	19,661,920 39,600 12,410,738 1,500,000	<b>\$</b>	18,695,198 29,526 9,543,129 1,500,000 2,456,465	\$ 966,722 10,074 2,867,609 - (2,456,465)
Total Budgeted Expenditures	\$	32,081,600	\$	33,612,258	\$	32,224,318	\$ 1,387,940

<sup>\* \$1,500,000</sup> was re-budgeted from cash balance

# GENERAL FUND STATE CAPITAL PROJECTS FUND SHARE FUND 99700

	Life-to-Date Budgeted Amounts	FY 10 Actual Amounts Modified Accrual Basis	Life-to-Date Actual Amounts Modified Accrual Basis	Variance Favorable (Unfavorable)
REVENUES				
State General Fund	\$ -	\$ -	\$ -	\$ -
Other State Funds	4 000 000	400.000	070.040	(00.400)
Inter-Agency Transfers Federal Funds	1,000,000	432,990	979,818	(20,182)
Total Revenues	1,000,000	422,000	070.010	(20.190)
Total nevertues	1,000,000	432,990	979,818	(20,182)
Rebudgeted Cash	1,892,435		•	\$ (1,892,435)
Total Budgeted Revenues	\$ 2,892,435	\$ 432,990	\$ 979,818	\$ (1,912,617)
EXPENDITURES				
Personal Services &	•			
Employee Benefits	\$ -	\$ -	\$ -	\$ -
Contractual Services	65,000	9,366	55,530	9,470
Other	2,817,435	730,770	2,815,715	1,720
Operating Transfers	10,000	-	•	10,000
Reversions	-	1,008	1,008	(1,008)
Total Budgeted Expenditures	\$ 2,892,435	\$ 741,144	\$ 2,872,253	\$ 20,182

<sup>\*</sup> Budget for the various projects under this fund were established during the fiscal year and will cover multiple fiscal periods that do not lapse at year-end.

# NEW MEXICO CORRECTIONS DEPARTMENT COMBINING BALANCE SHEET GENERAL FUND TYPES AS OF JUNE 30, 2010

ASSETS		ilding Fund ARE System Fund 89800		neral Operating Fund HARE System Fund 90700	F	Probation & Parole Fund HARE System Fund 91500		Total *
Investments	\$	232,409	\$	39,358,383	\$	6,215,452	\$	45,806,244
Petty Cash		-	·	2,075	•	-	Ť	2,075
Receivables net								
of allowance for doubtful accounts		-		71,068		•		71,068
Federal Grants Receivable Other Receivables		•		115,395		-		115,395
Due from Other State Agencies		•		9,111		-		9,111
Due from Other Funds		-		1,037,537 20,003,988		-		1,037,537 20,002,398
Inventories				4,915,644		496,099		5,411,743
Prepaid Items		-		245,825		40,000		285,825
Total Assets	\$	232,409	\$	65,759,026	\$	6,751,551	\$	72,741,396
LIABILITIES AND FUND EQUITY	-			<del></del>		<del></del>		
Liabilities								
Vouchers Payable	\$	81,807	\$	13,021,123	\$	962,145	\$	14,065,075
Payroll Benefits Payable		•	·	2,258,315	·	90,381	•	2,348,696
Payroll Taxes Payable				347,040		318,454		665,494
Accrued Wages Payable		0.50		2,612,643		423,037		3,035,680
Due to Other Funds		5 <b>9</b>		276,170		48,105		322,685
Due to State General Fund		-		36,553,404		2,456,465		39,009,869
Stale Dated Warrants - Due to SGF		-				-		
Due to Other State Agencies Deferred Revenue		•		1,243		4 007		1,243
Other Liabilities		•		1,556,506 266,231		4,027		1,560,533
Total Liabilities		81,807		56,892,675		4,302,614		266,231 61,275,506
		01,007		00,002,070		7,002,014		01,273,300
Fund Equity Reserved for:								
Inventories		_		4,915,644		496,099		5,411,743
Prepaid Expenses				245,825		40,000		285,825
Subsequent Years Expenditures		•		3,696,279		1,912,838		5,609,117
Petty Cash				2,075		-		2,075
Unreserved / Undesignated								-,-· ·
Designated for Future Expenditures		150,602		6,528				157,130
Total Fund Equity		150,602		8,866,351		2,448,937		11,465,890
Total Liabilities and Fund Equity	\$	232,409	\$	65,759,026	\$	6,751,551	\$	72,741,396

<sup>\*</sup> Inter-fund balances have been eliminated in the total column.

# NEW MEXICO CORRECTIONS DEPARTMENT COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GENERAL FUND TYPES FOR THE FISCAL YEAR ENDING JUNE 30, 2010

	Bui	ilding Fund	0	General perating Fund		Probation & Parole Fund		
	SHARE System Fund		SI	SHARE System Fund		SHARE System Fund		
		89800		90700		91500		Total *
Revenues			_					
Other State Funds	\$		\$	15,486,073	\$	2,021,894	\$	17,507,967
Federal Grants		-	_	1,820,393		30,658	_	1,851,051
Total Revenues		<u> </u>		17,306,466	_	2,052,552		19,359,018
Expenditures, Current								
Personal Services &								
Employee Benefits		-		87,342,886		18,695,198		106,038,084
Contractual Services		-		47,699,062		29,526		47,728,588
Other		50,518		92,847,417		9,543,129		102,441,064
Expenditures, Capital Outlay		71,266		3,019,530		<u>-</u>		3,090,796
Total Expenditures		121,784		230,908,895		28,267,853		259,298,532
Excess (deficiency) Revenues over Expenditures		(121,784)		(213,602,429)		(26,215,301)		(239,939,514)
		(121)101)	_	<u> </u>		(20,210,001)		(200,000,01)
Other Financing Sources (uses)								
General Fund Appropriation		-		250,416,600		30,381,600		280,798,200
Operating Transfers-In		-		243,724		-		243,724
Operating Transfers-Out		-		-		(1,500,000)		(1,500,000)
Reversions to State General Fund				(36,553,404)		(2,456,465)		(39,009,869)
Net Other Financing Sources (uses)		•		214,106,920		26,425,135		240,532,055
Excess Revenues and Other Financing Sources								
over (under) Expenditures & Other Financing Uses		(121,784)		504,491		209,834		592,541
Fund Balance, Beginning of Year		272,386		8,361,860		2,239,103		10,873,349
Fund Balance, End of Year	\$	150,602	\$	8,866,351	\$	2,448,937	\$	11,465,890

<sup>\*</sup> Inter-fund balances have been eliminated in the total column.

#### **ENTERPRISE FUND**

The Enterprise Fund is used to account for operations that are financed and operated in a manner similar to private business enterprises. The Enterprise Fund is accounted for at the Department of Finance and Administration within the Statewide Human Resources, Accounting, and Management Reporting System (SHARE) Fund 07700.

A combined balance sheet is presented in the Statement of Net Assets at both government-wide and proprietary levels of detail. Listed below is a description of the types of activities operated by the Department's Corrections Industries Division (CID), as shown in the following Schedule of Revenue and Expenses, by Enterprise.

**Furniture** – CNMCF (Los Lunas) and SNMCF (Las Cruces) manufacture furniture for sale primarily to government entities.

**Data Entry Programs** – The PNM Data Entry Program employs inmates to enter computer data for other state agencies, which are billed for the services rendered.

**Printing** – The GCCF print shop, located in Santa Rosa, NM, provides printing services to government entities.

**Reproduction** – The Corrections Corporation of America women's facility in Grants, NM provides microfilming and electronic imaging of documents to government entities.

**Telemarketing** – Telemarketing programs at the Corrections Corporation of America women's facility, located in Grants, NM, answer telephone inquiries about tourist attractions for the New Mexico Tourism Department and mail brochures to prospective tourists.

**Shoes and Textiles (Textiles)** – Clothing, shoes, mattresses, bed linens, towels and other related products are manufactured at the privately operated men's facility in Hobbs (LCCF), at the privately operated women's facility in Grants (CCA), and at the state operated men's facility in Grants (WNMCF) for sale to government entities and companies operating private prisons.

**Cleaning Products** – Manufacturing and production of various types of plastic cleaning products located at WNMCF in Grants, NM.

**Administrative Overhead** – The costs of Sales and Marketing, the Distribution Center, Central Office, CNMCF Administration and SNMCF Administration "enterprises" are allocated to the true enterprises at fiscal year end.

# NEW MEXICO CORRECTIONS DEPARTMENT SCHEDULE OF REVENUES AND EXPENSES, BY ENTERPRISE FOR THE FISCAL YEAR ENDING JUNE 30, 2010

	Furniture*	Tele- marketing	Cleaning Products*	CCA Micro	Textiles*	PNM Data Entry	GCCF Print
Revenue from Sales	\$ 472,886	\$ 166,542	\$ 375,008	\$ -	\$ 1,443,766	\$ 110,000	\$143,740
Manufacturing Costs: Costs of Materials Used:							
Beginning Inventory - Materials	291,948	3,337	41,108	886	366,269		37,546
Materials Purchases	212,517	7,033	161,276		582,911		63,939
Net Material Transfers						-	•
Materials Available	504,465	10,370	202,384	886	949,180	-	101,485
Less Ending Inventory	(132,091)	(3,093)	(15,206)		(261,749)		(26,170)
Cost of Materials Used	372,374	7,277	187,178	886	687,431	•	75,315
Direct Labor - Inmate Pay	48,133	16,162	7,811		113,006	16,279	10,473
Manufacturing Overhead:							
Salaries	175,789	106,254	35,933	•	88,884	33,161	37,275
Benefits	92,966	48,112	18,724	-	40,755	17,808	20,741
In-State Travel	2,624	2,479	190	•	1,504	38	
Maintenance & Repairs	928	202			2,227	1,471	7,158
Supplies	7,318	1,510	1,130	•	16,580	292	11,123
Contractual Services			•	•			
Other Costs	6,788	12,417	675	78	16,615	59	12,217
Out-of-State Travel	-		-	•	-	•	-
Irrigation Fees	•	•	-	•		•	-
Depreciation	5,846	-	20,194	729	2,487	931	5,669
Miscellaneous			-		-		
Total Manufacturing Overhead	292,259	170,974	76,846	807	169,052	53,760	94,183
Total Manufacturing Costs	712,766	194,413	271,835	1,693	969,489	70,039	179,971
Add Beginning Work in Process	150,631	-	-	•	•	-	•
Less Ending Work in Process	(142,036)			<u> </u>		-	<u> </u>
Total Cost of Goods Manufactured	721,361	194,413	271,835	1,693	969,489	70,039	179,971
Add Beginning Finished Goods	411,544	•	35,711	•	446,113		5,775
Less Ending Finished Goods	(167,610)	•	(20,059)	•	(459,065)		(5,741)
Net Finished goods Transfers	(15,272)	-	2,112	(407)	(134)	12,539	(2,454)
Total Cost of Goods Sold	950,023	194,413	289,599	1,286	956,403	82,578	177,551
Gross Profit	(477,137)	(27,871)	85,409	(1,286)	487,363	27,422	(33,811)
Allocated Overhead:							
Facility Overhead	(105,274)	•	-	•	•	-	•
Sales & Marketing	(39,514)	•	(31,335)	•	(120,639)		(12,011)
Distribution Center	9,842	-	7,805	-	24,958		2,992
Central Office	(84,760)	(28,459)	(13,754)		(198,988)	(28,665)	(18,442)
General Fund Subsidy	-	-	•	-	- v-	•	-
Other Income (Expense)	•	•	-		8,450	•	
Net Income (Loss)	\$ (696,843)	\$ (56,330)	\$ 48,125	\$ (1,286)	\$ 201,144	\$ (1,243)	\$ (61,272)

LLCC Farm	Sales & Marketing	Distribution Center	Central Office	CNMCF Admin	SNMCF Admin	Total Industries
\$ 171,880	\$ -	\$ 736,151	\$ -	\$ -	\$ -	\$ 3,619,973
8,929		•	-	•	-	750,023
40,863		449,382	-	-	-	1,517,921
(11,470)	-	11,435	35		-	
38,322	-	460,817	35	•	-	2,267,944
(9,359)					-	(447,668)
28,963		460,817	35		•	1,820,276
32,020		4,977	340	10	2,740	251,951
31,041	150,493	119,045	252,008	39,457	23,275	1,092,615
15,722	59,414	55,071	105,383	16,794	9,625	501,115
1,679	4,014	32,528	8,410		232	53,698
959	-	729	46,412	-	-	60,086
29	-	490	12,832	•	•	51,304
•	-	•	•	-		•
431	3,005	1,494	18,112	297	649	72,837
-	-		-	•	-	•
28,394	•	-	•	•	-	28,394
16,615	-	15,402	10,679	•	7,370	85,922
						·
94,870	216,926	224,759	453,836	56,548	41,151	1,945,971
155,853	216,926	690,553	454,211	56,558	43,891	4,018,198
•	•	•	•		-	150,631
			<u> </u>	-		(142,036)
155,853	216,926	690,553	454,211	56,558	43,891	4,026,793
-	•	•	-	•	•	899,143
•	•	•	•	-	-	(652,475)
<u> </u>	934	•	2,682			•
155,853	217,860	690,553	456,893	56,558	43,891	4,273,461
16,027	(217,860)	45,598	(456,893)	(56,558)	(43,891)	(653,488)
				56,558	48,716	
(14,362)	217,861				· -	
•	-	(45,597)	-	•		-
(56,383)	-	(8,765)	443,041	•	(4,825)	-
-		-		-	•	-
1,975	•		13,851			24,276
\$ (52,743)	\$ 1	\$ (8,764)	\$ (1)	\$ -	\$ -	\$ (629,212)

<sup>\*</sup> Roll-up for Furniture, Cleaning Products, and Textiles on following pages.

The accompanying notes are an integral part of the financial statements

## NEW MEXICO CORRECTIONS DEPARTMENT SCHEDULE OF REVENUES AND EXPENSES, FOR FURNITURE BY FACILITY For the Fiscal Year Ending June 30, 2010

	CN	MCF Furniture	SNI	MCF Furniture	To	tal Furniture
Revenue from Sales	\$	424,756	\$	48,130	\$	472,886
Manufacturing Costs: Costs of Materials Used:						
Beginning Inventory - Materials		179,748		112,200		291,948
Materials Purchases		186,324		26,193		212,517
Net Material Transfers				•		-
Materials Available		366,072		138,393		504,465
Less Ending Inventory		(132,091)		-		(132,091)
Cost of Materials Used		233,981		138,393		372,374
Direct Labor - Inmate Pay		38,986		9,147		48,133
Manufacturing Overhead:						
Salaries		125,821		49,968		175,789
Benefits		58,030		34,936		92,966
In-State Travel		620		2,004		2,624
Maintenance & Repairs		609		319		928
Supplies		4,734		2,584		7,318
Contractual Services		0.440		4.070		
Other Costs		2,410		4,378		6,788
Out-of-State Travel Irrigation Fees		•		•		-
Depreciation		2,437		3,409		5,846
Loss on Disposal of Equipment		2,407		3,403		5,040
Miscellaneous				_		•
Total Manufacturing Overhead		194,661		97,598		292,259
Total Manufacturing Costs		467,628		245,138		712,766
Add Beginning Work in Process		7,074		143,557		150,631
Less Ending Work in Process		(142,036)		<u> </u>		(142,036)
Total Cost of Goods Manufactured		332,666		388,695		721,361
Add Beginning Finished Goods		296,307		115,237		411,544
Less Ending Finished Goods		(167,610)				(167,610)
Net Finished goods Transfers		(10,374)		(4,898)		(15,272)
Total Cost of Goods Sold		450,989		499,034		950,023
Gross Profit		(26,233)		(450,904)		(477,137)
Allocated Overhead:						
Facility Overhead		(56,558)		(48,716)		(105,274)
Sales & Marketing		(35,492)		(4,022)		(39,514)
Distribution Center		8,840		1,002		9,842
Central Office		(68,653)		(16,107)		(84,760)
General Fund Subsidy Other Income (Expense)		•		•		-
		(470,000)		(540.745)		-
Net Income (Loss)	<u>\$</u>	(178,096)	\$	(518,747)	\$	(696,843)

# NEW MEXICO CORRECTIONS DEPARTMENT SCHEDULE OF REVENUES AND EXPENSES, FOR CLEANING PRODUCTS BY FACILITY For the Fiscal Year Ending June 30, 2010

	WN	MCF Soap Shop	WNMCF Plastics		Total Cleaning Products	
Revenue from Sales	\$	172,632	\$	202,376	\$	375,008
Manufacturing Costs: Costs of Materials Used:						
Beginning Inventory - Materials		17,150		23,958		41,108
Materials Purchases Net Material Transfers		85,818 		75,458 -		161,276
Materials Available		102,968		99,416		202,384
Less Ending Inventory		(5,456)		(9,750)		(15,206)
Cost of Materials Used		97,512		89,666		187,178
Direct Labor - Inmate Pay		3,779		4,032	<u></u>	7,811
Manufacturing Overhead:						
Salaries		17,966		17,967		35,933
Benefits		9,363		9,361		18,724
In-State Travel		-		190		190
Maintenance & Repairs		-		-		-
Supplies		430		700		1,130
Contractual Services		-		-		-
Other Costs		675		-		675
Out-of-State Travel		-		-		-
Irrigation Fees		<b>-</b>		-		-
Depreciation		2,847		17,347		20,194
Loss on Disposal of Equipment		-		-		-
Miscellaneous		-		-		
Total Manufacturing Overhead		31,281		45,565		76,846
Total Manufacturing Costs		132,572		139,263		271,835
Add Beginning Work in Process		-		-		-
Less Ending Work in Process		•		-		-
Total Cost of Goods Manufactured		132,572		139,263		271,835
Add Beginning Finished Goods		28,886		6,825		35,711
Less Ending Finished Goods		(18,299)		(1,760)		(20,059)
Net Finished goods Transfers		1,735		377		2,112
Total Cost of Goods Sold		144,894		144,705		289,599
Gross Profit		27,738		57,671		85,409
Allocated Overhead: Facility Overhead		-		-		-
Sales & Marketing		(14,425)		(16,910)		(31,335)
Distribution Center		3,593		4,212		7,805
Central Office		(6,655)		(7,099)		(13,754)
General Fund Subsidy		-		•		-
Other Income (Expense)		-		-		
Net Income (Loss)	\$	10,251	\$	37,874	\$	48,125

# NEW MEXICO CORRECTIONS DEPARTMENT SCHEDULE OF REVENUES AND EXPENSES, FOR TEXTILES BY FACILITY For the Fiscal Year Ending June 30, 2010

	CCA Textiles	LCCF Textiles	WNMCF Textiles	Total <b>T</b> extiles
Revenue from Sales	\$ 209,559	\$ 989,546	\$ 244,661	\$ 1,443,766
Manufacturing Costs: Costs of Materials Used:				
Beginning Inventory - Materials	12,315	353,954	-	366,269
Materials Purchases	75,396	355,316	152,199	582,911
Net Material Transfers	18,590	(18,590)		-
Materials Available	106,301	690,680	152,199	949,180
Less Ending Inventory	(72,000)	(189,749)	450 400	(261,749)
Cost of Materials Used	34,301	500,931	152,199	687,431
Direct Labor - Inmate Pay	12,923	100,083	-	113,006
Manufacturing Overhead:				
Salaries	9,064	79,820	-	88,884
Benefits	4,497	36,123	135	40,755
In-State Travel	1,056	448	-	1,504
Maintenance & Repairs	466	1,761	-	2,227
Supplies	4,536	12,044	-	16,580
Contractual Services			-	-
Other Costs	2,034	14,581	-	16,615
Out-of-State Travel	-	-	-	-
Irrigation Fees			-	-
Depreciation	1,133	1,354	-	2,487
Loss on Disposal of Equipment	-	-	-	•
Miscellaneous	- 00.700	440 404	405	400,050
Total Manufacturing Overhead	22,786	146,131	135	169,052
Total Manufacturing Costs Add Beginning Work in Process	70,010	747,145	152,334	969,489
Less Ending Work in Process	-			
Total Cost of Goods Manufactured	70,010	747,145	152,334	969,489
Add Beginning Finished Goods	31,743	414,370	-	446,113
Less Ending Finished Goods	(65,099)	(349,539)	(44,427)	(459,065)
Net Finished goods Transfers	66,992	(106,627)	39,501	(134)
Total Cost of Goods Sold	103,646	705,349	147,408	956,403
Gross Profit	105,913	284,197	97,253	487,363
Allocated Overhead:				
Facility Overhead	-	-	-	-
Sales & Marketing	(17,510)	(82,685)	(20,444)	(120,639)
Distribution Center	4,362	20,596	•	24,958
Central Office	(22,755)	(176,233)	-	(198,988)
General Fund Subsidy		-	-	-
Other Income (Expense)	8,450		-	8,450
Net Income (Loss)	\$ 78,460	\$ 45,875	\$ 76,809	\$ 201,144

# NEW MEXICO CORRECTIONS DEPARTMENT STATEMENT OF REVENUES & EXPENSES – BUDGET AND ACTUAL For the Fiscal Year Ending June 30, 2010

# **CORRECTIONS INDUSTRIES DIVISION**

		Budgeted	l Amo	ounts	Acti	ual Amounts		Variance avorable
Revenues		Original		Final	G/	AAP Basis	(Ur	favorable)
Printing and Reproduction	\$	417,400	\$	417,400	\$	879,891	\$	462,491
Furniture Sales		1,857,100		1,857,100		472,886		(1,384,214)
Other Manufacturing		1,755,200		1,225,200		1,818,774		593,574
Farm Products		222,400		222,400		171,880		(50,520)
Micrographic, Data Entry &								
Telemarketing Services		355,600		355,600		276,542		(79,058)
Interest on Deposits		30,200		30,200		3,058		(27,142)
Miscellaneous Revenue		•		-		-		1
Other Revenue	-	-		1,975		21,218		19,243
Total Revenues		4,637,900		4,109,875		3,644,249		(465,626)
Rebudgeted Cash		•		530,000				(530,000)
Total Budgeted Revenues	\$	4,637,900	\$	4,639,875	\$	3,644,249	\$	(995,626)
Expenditures								
Personal Services & Employee Benefits	\$	1,692,200	\$	1,692,200	\$	1,593,730	\$	98,470
Contractual Services		20,700		20,700		-		20,700
Other		2,925,000		2,926,975		2,593,809		333,166
Operating Transfers		•		-		•		-
Total Budgeted Expenditures		4,637,900		4,639,875		4,187,539		452,336
Non-Budgeted Expenditures Depreciation Expense				-		85,922		(85,922)
Total Budgeted and Non-Budgeted Expenditures	\$	4,637,900	\$	4,639,875	\$	4,273,461	\$	366,414

# NEW MEXICO CORRECTIONS DEPARTMENT SCHEDULE OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUND

For the Fiscal Year Ending June 30, 2010

	Balance as of June 30, 2009	Additions	Deletions	Balance as of June 30, 2010
ASSETS				
Cash	\$ 1,166,503	\$ 4,634,234	\$ (5,005,618)	\$ 795,119
Due from Others	1,235,275	991,618	(1,235,275)	991,618
Total Assets	2,401,778	5,625,852	(6,240,893)	1,786,737
LIABILITIES				
Due to Other State Agencies	26,149	38,985	(26,149)	38,985
Due to Others	785,319	164,465	(785,319)	164,465
Deposits Held for Others	1,590,310	1,583,287	(1,590,310)	1,583,287
Total Liabilities	2,401,778	1,786,737	(2,401,778)	1,786,737



SINGLE AUDIT SECTION

# NEW MEXICO CORRECTIONS DEPARTMENT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Fiscal Year Ending June 30, 2010

Federal Grantor / Pass-Through Grantor / Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Federal Expenditures
U.S. Department of Education			
Pass-through programs from the New Mexico Higher Education Department			
Adult Basic Education	84.002	71-9981	200,286
ARRA State Fiscal Stabilization Fund - Government Services	84.397	S397A090032	20,000,000
Total U.S. Department of Education programs			20,200,286
U.S. Department of Justice			
Direct Programs:			
State Criminal Alien Assistance Program	16.606	2008-AP-BX-1317	1,464,600
Career Pathways Initiative	16.579	2007-DD-BX-0721	62,210
United States Marshal	16.738		25,034
Total Direct Programs			1,551,844
Pass-through programs from the State Department of Public Safety			
Residential Substance Abuse for State Prisoners	16.593	05-RT-BX-040	1,276
Residential Substance Abuse for State Prisoners	16.593	06-RT-BX-040	53,030
Residential Substance Abuse for State Prisoners	16.593	07-RT-BX-040	23,835
ARRA-Edward Byrne Memorial Justice Assistance Grant	16.803	RA-JAG-NMCD-SFY10	64,400
Bullet Proof Vest Program	16.607	1121-0235	15,156
Pass-through program from the City of Espanola			
Espanola Westside Weed and Seed Initiative	16.595	2008-WS-QX-0173	5,624
Total pass-through programs			163,321
Total U.S. Department of Justice programs			1,715,165

Note: The Schedule of Expenditures of Federal Awards is prepared on the accrual basis of accounting. There were no federal awards expended in the form of non-cash assistance during the year. There were no loans for loan guarantees during the year.

Certified Public Accountants/Consultants to Business

P 505/842-8290 F 505/842-1568 E cpa@meyners.com

An Independent Member of the BDO Seidman Alliance

REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND
ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE
WITH GOVERNMENT AUDITING STANDARDS

Mr. Joe R. Williams, Secretary, Corrections Department, New Mexico Corrections Commission and Mr. Hector H. Balderas New Mexico State Auditor

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, the aggregate remaining fund information, the budgetary comparisons of the general fund and major special revenue fund, the combining and individual funds, fiduciary fund, and related budgetary comparisons presented as supplemental information of the New Mexico Corrections Department (Department) as of and for the year ended June 30, 2010, which collectively comprise the Department's basic financial statements and have issued our report thereon dated December 6, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Department's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in Mr. Joe R. Williams, Secretary, Corrections Department, New Mexico Corrections Commission and Mr. Hector H. Balderas New Mexico State Auditor

## Internal Control Over Financial Reporting - continued

internal control over financial reporting that we consider to be material weaknesses, as defined above.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Department's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

We also noted certain other matters that are required to be reported pursuant to *Government Auditing Standards* paragraphs 5.14 and 5.16, and pursuant to Section 12-6-5, NMSA 1978, which are described in the accompanying schedule of findings and questioned costs as findings 10-01, 10-02, and 08-01.

The Department's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. We did not audit the Department's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of management, others within the Department, the State Auditor, the New Mexico Legislature, New Mexico Department of Finance and Administration and applicable federal grantors, and is not intended to be and should not be used by anyone other than these specified parties.

December 6, 2010

Meynes + Company, LLC

P 505/842-8290 F 505/842-1568 E cpa@meyners.com

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Mr. Joe R. Williams, Secretary, Corrections Department, New Mexico Corrections Commission and Mr. Hector H. Balderas New Mexico State Auditor

# Compliance

We have audited the State of New Mexico Corrections Department's (Department) compliance with the types of compliance requirements described in the OMB Circular A-133 Compliance Supplement that could have a direct and material effect on each of the Department's major federal programs for the year ended June 30, 2010. The Department's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the Department's management. Our responsibility is to express an opinion on the Department's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Department's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the Department's compliance with those requirements.

In our opinion, the Department complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2010. The results of our auditing procedures disclosed no instances of noncompliance with those requirements, which are required to be reported in accordance with OMB Circular A-133.

An Independent Member of the BDO Seidman Alliance

Mr. Joe R. Williams, Secretary, Corrections Department, New Mexico Corrections Commission and Mr. Hector H. Balderas New Mexico State Auditor

## Internal Control Over Compliance.

Management of the Department is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the Department's internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

The Department's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. We did not audit the Department's responses and, accordingly, we express no opinion on the responses.

This report is intended solely for the information and use of management, others within the Department, the State Auditor, the New Mexico Legislature, New Mexico Department of Finance and Administration and applicable federal grantors, and is not intended to be and should not be used by anyone other than these specified parties.

December 6, 2010

Meyres + Company, Le

# NEW MEXICO CORRECTIONS DEPARTMENT SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS YEAR ENDED JUNE 30, 2010

<u>Findings</u>	for Fiscal Year 2008	<b>Current Status</b>
07-02	Procurement Violations	Resolved
08-01	Inventory Control	Repeated and Modified
09-01	Lack of Supporting Documentation for Contracts	Resolved
09-02	Operating Lease Schedule of Future Minimum Lease Payments	Resolved
09-03	Acquiring Capital Assets	Resolved

### NEW MEXICO CORRECTIONS DEPARTMENT SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDING JUNE 30, 2010

#### A. SUMMARY OF AUDIT RESULTS

- The auditors' report expresses an unqualified opinion on the basic financial statements of the State of New Mexico Corrections Department (Department).
- 2. Three deficiencies in internal control were disclosed during the audit of the financial statements and are reported in the Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards. None of these deficiencies were considered to be a significant deficiency or a material weakness.
- 3. No instances of noncompliance material to the financial statements of the Department were disclosed during the audit.
- 4. There were no significant deficiencies disclosed during the audit of major federal award programs as reported in the Independent Auditors' Report on Compliance with Requirements that could have a direct and material effect on Each Major Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133.
- 5. The auditors' report on compliance for the major federal award programs for the Department expresses an unqualified opinion.
- 6. The program tested as a major:

#### **Program Name**

**CFDA Number** 

ARRA State Fiscal Stabilization Fund - Government Services

84.397

- 7. The threshold for distinguishing Types A and B programs was \$657,295.
- 8. The Department was determined to be a low-risk auditee.

#### B. FINDINGS - FINANCIAL STATEMENT AUDIT

#### 08-01 Inventory Control - Repeated and Modified

#### Condition:

During year end inventory observation testwork, we noted multiple instances where there was inadequate training or supervision of employees performing counts at the various locations. Outlined below are examples of this condition:

- At the Roswell Correctional Center Warehouse an inventory item was miscounted. The quantity
  identified on the count sheet indicated two full boxes of inventory with 96 items in each. However, when
  one box was opened it contained 64 items of inventory.
- During the inventory observation at Corrections Industries at the Central New Mexico Correctional
  Facility, it was noted that six out of the twenty items selected for observation had counts on their
  inventory tags that did not agree to the actual quantity of goods on hand. In addition, for each one of
  these items, there were signatures on the inventory tags noting that the counts had been verified by at
  least one reviewer.

#### Criteria:

According to the State of New Mexico Model Accounting Practices, FIN 10.2, Section F. Physical Inventory, the inventory count is to be performed by two people to added assurance of the quantity on hand of an inventory item. Boxes of inventory should be inspected to determine if the box has been opened. Additionally, inventory tags aid in tracking the quantities observed by specific employees. In addition, reviewers of the inventory process should perform their own recounts before signing that the number on the inventory tag is accurate.

### Cause:

Lack of adherence to inventory observation procedures.

#### Effect:

Inventory balances at year-end could be misstated due to inaccurate observation of inventory on hand.

#### Recommendation:

We recommend the Department implement training sessions during the year to properly train employees about adequate processes and procedures to follow when performing inventory observation.

#### Response:

The Department concurs with the recommendation and will remind staff of the internal Departmental processes and procedures as they pertain to inventory as well as the importance of ensuring all inventory is accounted for so that discrepancies do not occur. Each affected organizational unit will make a concerted effort to train staff prior to performing the inventory. As part of training, the Business Manager and/or the Facility Manager will assign staff to facilitate spot checks on inventory counts to compare with actual perpetual inventory. In addition, at year-end specific instructions will be sent out prior to performing inventory counts.

#### 10-01 Lack of Segregation of Duties

#### Condition:

During our walkthrough of the cash receipts process for Probation and Parole (PPD), we noted there is only one individual opening mail, sorting the mail, and preparing the deposit information. The mail received by PPD consists of money orders from individuals on parole, which may be converted to cash easily if the payee line item is not filled out.

#### Criteria:

In order to have strong internal controls, duties should be properly segregated, allowing no one individual to both open mail containing cash receipts and enter deposit information into the bank. Additionally, the Manual of Model Accounting Practices, FIN 2.3, Part D, 2, per Chapter 6-5-2, NMSA 1978, states that the amount deposited must be verified by an individual independent of the personnel who had access to the monies and/or deposit.

#### Cause:

Lack of adequate segregation of duties.

#### Effect:

There is an increased risk for misappropriation of receipts from the mail. The amount of the effect is undeterminable.

#### Recommendation:

We recommend the Department implements a policy regarding segregation of duties to ensure receipts are reviewed by an independent person before submitting the deposit.

#### Response:

The NMCD Probation and Parole Division (PPD) will implement an internal procedure to encompass segregation of duties within the probation and parole fees processes. Both PPD offices, which receive fees, will implement the same procedure, which will strengthen the probation and parole fee processes as well as have an enhanced accountability of funds being received.

#### 10-02 Accounting for Fiduciary Funds

#### Condition:

The Department uses the Inmate Trust Accounting System (ITAS), which is a subsystem of software used to track all inmate-related information for the Department. ITAS is used to account for the fiduciary funds which are funds owned by the inmates and which are in the State of New Mexico's SHARE fund 55700. The ITAS software does not readily produce auditable accounting reports such as a trial balance at the end of each month.

#### Criteria:

The Financial Control Division (FCD) of the New Mexico Department of Finance and Administrations, as authorized by 6-5-2 and 9-6-5 (E) NMSA 1978 has issued regulations titled "Responsibility for Accounting Function" which are Title 2, Chapter 20, Part 5 of the New Mexico Administrative Code (NMAC). These regulations require all accounting systems, including subsidiary systems such as the Department's fiduciary fund accounting system are recording transactions timely, completely, and accurately. FCD has also promulgated the Manual of Model Accounting Practices to provide further guidance to New Mexico state agencies with respect to the SHARE accounting system.

#### Cause:

The Department is using a database software application to account for fiduciary funds. This software is very specialized and was never intended to produce accounting reports such as a monthly trial balance.

#### Effect:

The Department is unable to readily produce a monthly trial balance for the fiduciary funds which can be used by management throughout the fiscal year and by the auditors during the annual financial audit.

#### Recommendation:

The Department should either acquire or develop software which would enable it to extract information from the ITAS system to produce auditable accounting reports including a trial balance at the end of each month.

#### Response:

The Department concurs with the recommendation and recognizes the importance of accounting for all funds entrusted to the Department and value to readily produce accounting reports from its' Inmate Trust Accounting System (ITAS). The Department is in the process of researching suitable vendors to acquire a new software program. The procurement and implementation of a new software program will be dependent on departmental financial resources.

#### C. FINDINGS – FEDERAL PROGRAMS

#### None

# NEW MEXICO CORRECTIONS DEPARTMENT Exit Conference Year Ended June 30, 2010

An exit conference was held on Thursday, December 9, 2010 and attended by the following:

New Mexico Corrections Department Personnel:

Joe R. Williams, Secretary of Corrections
Jolene M. Gonzales, Deputy Secretary of Administration/Chief Financial Officer
Jon-Michael Moralez, Deputy Director of Adult Prisons
Raphael Torres, Bureau Chief, Financial Management Bureau
Bryan M. Maestas, CGFM, Accounting Manager, Financial Management Bureau
Francis Page, MA, CFE, Budget Bureau Chief, Administrative Services Division
Anna Martinez, Deputy Director, Corrections Industries Division
Mary Alice Baca, Business Manager, Corrections Industries Division
Vicki Trujillo, Accountant, Financial Management Bureau
Teresa Larragoite, Business Manager, Probation and Parole Division
David Jablonski, Deputy Director, Probation and Parole Division

#### Via teleconference:

Lupe Martinez-Marshall, WNMCF Warden Deanna Hoisington, WNMCF Deputy Warden Norma Patterson, WNMCF, Business Manager German Franco, SNMCF Acting Warden James Thomas, SNMCF Deputy Warden Jose Contreras, SNMCF Business Manager Laura Valdez, SNMCF Assistant Business Manager Tina Perez, SNMCF Financial Specialist Lawrence Jaramillo, PNM Warden David Vigil, PNM Business Manager Anthony Romero, CNMCF Warden Ken Sandlin, CNMCF Deputy Warden Joseph Garcia, CNMCF Deputy Warden Robert Tenorio, CNMCF Deputy Warden Joe Padilla, CNMCF Deputy Warden Laura Tafoya, CNMCF Quality Assurance Manager Andrew Sweeney, CNMCF Major Joe Valencia, CNMCF Business Manager Joni Brown, RCC Warden Janet Sanders, RCC Business Manager Karen Schwarz, RCC Assistant Business Manager Mike Martinez, SCC Warden Jeri Roever, SCC Business Manager

#### Meyners + Company LLC Personnel:

Janet Pacheco-Morton, CPA, CGFM, Assurance Principal Laura Beltran-Schmitz, CPA, CFE, Supervising Senior Accountant Ryan Jones, In-Charge Accountant

#### New Mexico Office of the State Auditor Personnel:

Carla Martinez, CPA, Deputy State Auditor John Earnshaw, CPA, Audit Manager Natalie Cordova, Audit Supervisor